CORNWALL
DEVOLUTION DEAL
IMPACT ASSESSMENT

2019

www.cornwall.gov.uk/devolution
### 1. Cornwall Devolution Deal - Executive Summary

#### DEVOLUTION DEAL 2015

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<tr>
<td>➤ Greater control over EU call development</td>
<td>➤ More control over and simplification of local skills programmes</td>
<td>➤ Simplified business support process</td>
<td>➤ Unified public transport system</td>
<td>➤ Integration of health and social care</td>
<td>➤ Enhanced and joined up governance structure</td>
<td>➤ Unlocking infrastructure, supporting emerging energy sectors and reducing energy use</td>
<td>➤ Developing a consolidated approach to flood mitigation and prevention</td>
<td>➤ Integration and better joined up service delivery</td>
<td>➤ 100% retention of Business Rates</td>
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<td>➤ Value of £184m</td>
<td>➤ 300 extra higher level skills programme</td>
<td>➤ 640 business support packages p.a.</td>
<td>➤ £130m devolved budget</td>
<td>➤ Sustainability and Transformation Plan (STP)</td>
<td>➤ Production of a cultural distinctiveness study</td>
<td>➤ Delivery of marine enterprise zone</td>
<td>➤ A 25 year strategic investment plan</td>
<td>➤ £2.3m worth of efficiency savings</td>
<td>➤ 600 houses delivered</td>
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#### Outputs
- Enabled land for 255 new homes
- Tri-blue light centre in Hayle
- Over 1,650 NVQ4+ courses delivered
- 5,280 Apprenticeship starts
- 11,392 businesses supported through Growth Hub and Better Business for All
- Business Rates retention pilot
- 500 new homes registered for LA energy efficiency scheme

#### Governance

**Health and Social Care Integration**
- Shaping Our Future strategy created through partnership

**Heritage**
- Heritage Kernow Executive Board convened and Cultural Distinctiveness Study

**Implementation**

**Health and Social Care Integration**
- Shaping Our Future

**Business Support**
- Financial instruments - £40m launched
**IVE RED 2017-18**

**OUTCOMES**

**INCREASED PROSPERITY**

- GVA per capita of 75% of the UK average

**REDUCED HEALTH INEQUALITIES**

- Healthy life expectancy
  - 65.7 years for men
  - 66.1 years for women

**FAIRER FUNDING**

- Reduction in funding disparity of 50m £ £

**RESPONSIVE AND SUSTAINABLE PUBLIC SERVICES**

- Increased business rate revenue
- Increased revenues from growing bus patronage

**THRIVING PLACES**

- 86% of residents satisfied with Cornwall as a place to live (up from 84%)

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**CIOS LEADERSHIP BOARD**

- New governance framing a non-metropolitan model

**INTEGRATED PUBLIC TRANSPORT**

- Steering group and MOU with bus operators agreed

**RESILIENCE**

- Strategic Resilience Board created

**ITI > IB**

- Intermediate Body Status for Cornwall and the Isles of Scilly

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**INTEGRATED PUBLIC TRANSPORT**

- Smart ticketing trial underway
- Contactless payments launched
- Infrastructure investments in place
- £17m private investment for buses

---

**WHAT WE HAVE DELIVERED 2017-18**

- Imminent launch of integrated service hub in Helston
- 1.4m increase in bus and rail patronage and 78 new buses delivered
- £396m additional funding under local control
- 300 assets devolved locally
- Low carbon enterprise zone delivered
- Cultural Distinctiveness Study complete

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**IMPLEMENTATION**

- Smart ticketing trial underway
- Contactless payments launched
- Infrastructure investments in place
- £17m private investment for buses

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**OUTPUTS**

- £17m private investment for buses
- £396m additional funding under local control
- 300 assets devolved locally
- Low carbon enterprise zone delivered
- Cultural Distinctiveness Study complete

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**INTEGRATED PUBLIC TRANSPORT**

- Balanced public sector finances
- Increased revenues from growing bus patronage
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2. Introduction

In July 2015 the Rt Hon Greg Clark, Secretary of State for Communities and Local Government signed the Cornwall Devolution Deal (CDD) with Cornwall Council, Cornwall and Isles of Scilly Local Enterprise Partnership (CIoS LEP) and NHS Kernow Clinical Commissioning Group.

The agreement was historical in that it was the first deal agreed with a rural authority and the first awarded to an authority that has a Cabinet and Leader Governance structure.

Since then we have delivered significant achievements, securing the freedoms to design local policy solutions to the place-specific challenges of our rural and peripheral communities.

The elements of the Deal were largely based on the principles set out in the Case for Cornwall campaign and included a set of powers and access to funding which have unlocked, improved, and simplified delivery in Cornwall. Much of the focus has been about enabling better partnership working between partners to work towards creating a sustainable Cornwall that is resilient and resourceful.

This document assesses the impact that Devolution is having for the people of Cornwall three years after signing the deal. Using our understanding and knowledge of what works locally and Cornwall’s unique challenges and opportunities, we have been able to deliver improved services for the people of Cornwall, invest in new innovative sectors and prioritise areas that we know matter to local communities.

Recognising the benefits to date and ambitious outcomes we want to reach, we are committed to go further, striving for no decisions to be made that impact Cornwall without a voice from Cornwall present. We are doing this through driving forward the development of ‘New Frontiers’, a bold partnership vision to help us prepare for Brexit, develop our distinctive economic strengths and build on the existing deal. It provides an ambitious framework for negotiation with Government for new partnerships and additional powers, building on our unique rural devolution programme that continues to evolve and deliver based around our resident needs and aspirations.
Executive Summary -

The transformative power of devolution in Cornwall

Signed in 2015 with local partners, Cornwall Council has led the way as the first rural authority to secure a devolution deal. Since then, we have delivered significant achievements, securing the freedoms to design local policy solutions to the place-specific challenges of our rural and peripheral communities. Our local features, from our dispersed settlement pattern, to our small and micro business base, have prompted a set of locally-led, tailored solutions that devolution has been vital to delivering. As a unitary authority that enjoys a largely co-terminous set of public sector partners, devolution has enabled us to lead on tackling major local challenges, such as deprivation and an ageing population.

The recently constituted Cornwall and Isles of Scilly Leadership Board, chaired by the Leader of the Council, consists of a wide range of local partners and has strategic oversight over Cornwall’s joint priorities. This model has been recognised as a strong rural alternative to the mayoral combined authority model. Delivery is monitored by an officer-managed programme approach and the Devolution Monitoring Board – a sub-group of the cross-organisational Cornwall and Isles of Scilly (CloS) Leadership Board. Our progress has been acknowledged by senior civil servants who stated that we were one of the most advanced areas for delivery of our devolution commitments. An Local Government Association (LGA) Peer Review recognised how our Deal had served as a catalyst for wider reforms and our approach and learning in areas, such as transport and energy should be shared nationally.

The Deal enabled significant improvements to our transport infrastructure, allowing us to lead the way towards a unified public transport system. Our devolved budget of £126m, alongside £17m private investment, is enabling us to mould services to better serve local need, including delivering a new 41-strong bus fleet. Contactless and smart ticketing is being rolled out for buses and trains, alongside infrastructure improvements with rail depot, signalling and sleeper services. We’ve also installed real-time information displays, upgraded bus shelters and introduced an online journey planner and app. This has already driven a 7% increase in rail passenger growth and a 6% growth in bus passengers, totalling around 1.4m additional journeys annually.

The Deal has also enabled substantial support for local businesses and workforce, facilitating the launch of a Growth & Skills Hub which provides critical support for growth, innovation and productivity improvements of our small and micro businesses. Over 11,000 businesses have been supported through the Growth Hub and Better Business for All programmes. We’ve recently launched an Investment Fund to provide loans and equity investments to local businesses – a funding package of just over £40m to fill a market gap that our businesses had told us was required.

Cornwall is one of only a handful of regions to retain all generated business rates through our 100% Business Rates Retention pilot, providing £8m of funding annually since 2016/17 to help protect local services.

The Deal is also a crucial part of our strategy for tackling our higher-than-average levels of fuel poverty. We have piloted an approach to overcome the shortcomings of traditional energy efficiency programmes for our local housing stock of rural, solid wall and off-grid homes. Linking in with the Warm Homes Fund and SSE through their ECO obligation, our £11.5m energy efficiency programme is utilising the Flex Eligibility – secured through devolution – to target vulnerable householders for home improvements, with an ambition to make 1,000 vulnerable households cheaper to heat annually.
The Deal has also enabled us to harness our deep geothermal natural resources through a £18.6m clean energy pilot which, with our marine enterprise zone, will set us on the path to self-sufficiency as a major energy producing region.

The flood resilience aspect of the Deal has also enabled us to drive a more collaborative approach with the Environment Agency, South West Water and others through the creation of a Strategic Resilience Board. Consequently, we’re developing evidence-based plans for flooding and coastal resilience, supporting communities to develop Local Flood Risk Profiles, and developing a joined-up 25-year investment plan.

The Deal has been a catalyst for public sector cooperation more broadly, empowering us to progress savings against the costs of our large, disjointed estate to deliver £2.3m of savings. We’ve established integrated ‘blue-light’ services to facilitate joined-up emergency service responses, including creation of the UK’s first ‘tri-service’ officer, trained as a police officer, firefighter and paramedic. Co-locating Job Centre Plus with Council offices in towns such as Helston, and reviewing library provisions, is enabling multiple services within a single location, subsequently simplify access for service users.

Intermediate Body status gained through the Deal has also enabled local decision-making on the allocation of European grant funding, ensuring that money is spent on local priorities. We have established and manage the National IB Network whose membership includes 11 areas across the UK, accounting for nearly 50% of the UK’s GVA and around 40% of its population, this has now been recognised as a formal consultee by Government for the emerging Shared Prosperity Fund.

Vitally, Devolution for Cornwall has never just been about greater powers for the Council and partners; our commitment to ‘double devolution’ has driven the transfer of power over community assets to local communities, securing greater local leadership of more resilient community assets. Over 300 assets have now been devolved to local communities, with major packages for towns such as St. Austell changing the shape and nature of locally owned service provision. Devolved highways funding of £1m annually over 4 years to community networks has enhanced local decision-making, alongside support for over 100 communities to gain planning powers through Neighbourhood Development Plans.

Given these significant benefits, we are committed to go further. That’s why we are driving forward the development of ‘New Frontiers’, a bold partnership vision to help us prepare for Brexit, develop our distinctive economic strengths and build on the existing Deal. It provides an ambitious framework for negotiation with Government for new partnerships and additional powers, building on our unique rural devolution programme that continues to evolve and deliver based around our resident needs and aspirations.

![Progress Bar](image)

**2018 Audit**

An audit was carried out by the Strategy and Delivery team of Cornwall Council in Autumn 2018. Working in conjunction with work stream leads, the original agreement was reviewed and work that has been carried out to date, which is detailed throughout this document.

A number of work streams have delivered on all, or most, of their areas with many aspects of the Deal now embedded within services that deliver them as part of business as usual, and other areas establishing strategic boards or forums to develop and deliver local priorities, with a number of areas of focus outlined in New Frontiers.

Some aspects of the original Deal have developed and changed due to changes in local need and developments nationally, such as Brexit, and these changing requirements have also been captured in our future aspirations set out within New Frontiers.
3. New Frontiers - future ambitions

New Frontiers was developed collaboratively with extensive input from partners, and formally approved through the governance arrangements of each of the constituent members of the Cornwall and Isles of Scilly Leadership Board, before being collectively endorsed and launched at the April 2018 meeting of the Leadership Board.

The document provides a framework for negotiation with Government that will allow us to form new partnerships, gain additional powers, and also articulate our economic, social and environmental aspirations in a single document. The timing seems right: as with the Scottish referendum that aligned with the first Devolution Deal being signed, Brexit provides a catalyst for change that we must grasp to ensure that our region prospers now and into the future.
The unanimous formal support from local partners and engagement of Cornwall’s MPs is already proving helpful in discussions with Government on individual components of the proposition, including live discussions on housing, transport and on securing a tick-box for Cornish identity within the Census, where the stakeholder environment is a factor in the Office for National Statistics’ decision-making process.

The support of the wider public and key opinion-formers is also important in taking forward Cornwall and the Isles of Scilly’s proposition to Government. New Frontiers has secured extensive media traction, reaching an audience of over 3 million to date through coverage including BBC Newsnight, The Sunday Times and LocalGov.co.uk.

New Frontiers is split into three distinct sections:

- **Brexit Frameworks** – looking at how we can proactively plan and prepare for Brexit
- **Distinctive Strengths** – outlining how we can engage with the Industrial Strategy in our emerging industries
- **Devolution** – containing a series of asks of Government to build on our existing devolution deal

As can be seen from the three sections, not all elements of New Frontiers are linked to devolution, we consider it to be one of the tools that will help shape our future economy and prosperity, but we recognise that other opportunities are available and wish to maximise the potential that Cornwall has to offer.

Given the strong partnership approach, there is also an opportunity to strengthen the role and purpose of the Leadership Board, highlighting how an alternative governance structure to the metropolitan mayoral system can provide strategic leadership and oversight of major initiatives. For more information visit www.cornwall.gov.uk/newfrontiers
4. Evaluation Framework

While recognising the Government has evaluation guidelines set out in the Magenta Book guidelines, Cornwall’s Devolution Deal (CDD) is unique and different to other devolution deals. Most aspects of the CDD do not involve large, devolved budgets, many workstreams focus on alternative governance models, enhanced partnership working and in some instances, working towards some form of delegation. Currently, Cornwall has five full time employees working on the programme management of the Devolution Deal, alongside other areas such as future devolution and Brexit, therefore, resources are focused largely on delivery.

Cornwall’s evaluation framework has been developed to provide a programme level approach to measure and report on the impact the CDD is delivering, focusing on local priorities. The importance of evaluating the impact of the programme is recognised in order to underline the difference that devolution is making to the people of Cornwall. The reason for this approach is two-fold, the impact of the programme is an important communications tool, enabling us to discuss the difference on the ground and impact on people’s lives; secondly, we do not have the resources to undertake in-depth ‘counter-factual evaluations’ on all, or a number of workstreams, focusing rather on overall programme deliverables. This does not negate a robust approach to governance and audit, with a large amount of focus from the programme team based on these areas (see appendix 1 for ‘governance wheels’).

The outcomes framework is based over a four year period, 2016-2020, however, it is recognised that some projects will be complete within this timeframe and others are longer term (5-10 years), involve a multitude of partners, and may involve systemic change that is complex and has long lead-in times. We also recognise the impact on these long term outcomes can be furthered significantly if we are successful in gaining additional powers and meeting aspirations set out in New Frontiers.

It must be emphasized that the evaluation framework is not aimed at creating an additional set of targets, or will in anyway realign the impetus or focus of the CDD; it was created as a ‘retrofit’ onto the existing CDD to ensure the impact can be measured and communicated, the direction of travel is understood, and that future devolution deals can be negotiated within a recognisable framework that is working to deliver an agreed set of outcomes.
5. Local Outcomes

The emerging high level outcomes for the CDD have been largely based around the principle of ‘closing the gap’, placing emphasis on the economic, health, sustainable public services and fairer funding ‘gaps’ that characterise Cornwall’s position vis-à-vis national averages, or the general affordability of public services.

The 5 outcomes are as follows:

- **Thriving places** – delivering on the principles of double devolution and focusing on important issues of ‘place’
- **Reducing health inequalities** – reducing health inequalities within Cornwall and with the rest of the UK
- **Responsive and sustainable public services** – reducing the gap between what Cornwall can afford and what it spends on public services
- **Increased prosperity** – reducing the economic gap between Cornwall and the rest of the UK
- **Fairer funding** – reducing the ‘urban bias’ gap on public funding

These outcomes have been developed in partnership, recognising that some work streams will link directly to an outcome, while other work streams will be mutually reinforcing and support multiple outcomes i.e. energy will support the health and prosperity outcomes, the Sustainable Transformation Plan – known locally as Shaping our Future – will support the responsive and sustainable public services outcome.

Encouraging these interdependencies among all of the work streams is an important part of ensuring that we are all working toward a common set of goals and better understanding the opportunities for joint working.

Building on the Case for Cornwall and commitments within the Cornwall Deal, and following an extensive round of approvals from component boards, New Frontiers has a strong mandate to move forward with the negotiations on behalf of the Cornwall & Isles of Scilly Leadership Board with Government. While Cornwall Council has had a major role in pulling together the document, many sections were written by external organisations with strong links to a number of local, strategic documents such as the 10 Opportunities, the Environmental Growth Strategy and the Employment and Skills Strategy. The onus on taking forward many elements of New Frontiers will reside with multiple partners.

New Frontiers and it’s inclusive approach to creating an economy, environment and society that works for everyone in Cornwall and the Isles of Scilly has been positively received by Government, including a visit from James Brokenshire in his role as the new Secretary of State for Ministry of Housing, Communities and Local Government (MHCLG) following the Leadership Board’s letter to explore ‘double devolution’ – covering both the devolution of assets and powers from the Council to local communities (recognised nationally as best practice), and the proposals within New Frontiers for further devolution from Whitehall to Cornwall.

We held discussions with senior civil servants, including hosting a visit from Sir Edward Lister the Chairman of Homes England, to discuss our housing asks, and the Director General for Decentralisation and Local Growth at MHCLG, to explore the best way of taking Cornwall and the Isles of Scilly’s proposition forward, absent a Government framework for further devolution.
Cornwall Devolution Deal  Period covered 2016-2019/20

### Long-term outcomes

**Outcome 1**

**Thriving Places**

% of residents satisfied with Cornwall as a place to live

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<th>Year</th>
<th>M</th>
<th>F</th>
<th>Total</th>
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<tr>
<td>2016</td>
<td>84%</td>
<td>82%</td>
<td>83%</td>
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<tr>
<td>2017</td>
<td>85%</td>
<td>82%</td>
<td>84%</td>
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% of people that feel well informed about getting involved in decision making  
- **2016** 18.4%  
- **2017** 22%

House affordability ratios  
- **2015** 8.58  
- **2017** 8.6  
  compared to Eng & Wales 7.7*  
  *does not take into account part-time and self-employed in annual resident earnings

New business survival rates  
- **2015** survived 1 year 91.6% compared to UK avg 89.7%

### Outcome 2

**Reducing Health Inequalities**

Total number of ESA claimants  
- **2015** 22,460 Nov 2015  
- **2016** 21,790 by Nov 2016

Mortality rates from causes deemed preventable (per 100,000)  
- **Cornwall 2015-2017**: 176.3  
- **National average England**: 181.5

### Outcome 3

**Responsive and Sustainable Services**

**Number of apprenticeship starts**

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<tr>
<th>Year</th>
<th>2015</th>
<th>2016</th>
<th>2017</th>
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<tr>
<td>M</td>
<td>6460</td>
<td>5460</td>
<td>5280</td>
</tr>
<tr>
<td>F</td>
<td>7110</td>
<td>5850</td>
<td>5250</td>
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### Short-term/completed outputs

- **255** new homes enabled (land for) 2017  
- **448**

- 300 assets/services devolved to local management

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*data in outcomes are as a result of contributions from a number of projects led by Cornwall Council, CIOSLEP or other Cornwall Devolution Deal

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**Creative industries and Digital technologies**

Harness and export our distinctive capabilities to drive innovation and creativity.

**Employment and Skills**

Build better careers in an inclusive and prosperous way.

**Integrate**

Delivery of the half-hourly clock-face rail timetable to ensure a fully integrated public transport system.

*Euros in brackets are in £m.*
**Sustainable Services**

Outcome 5

**Responsive and Sustainable Services**

**Increased Prosperity**

Number of business formations

**Outcome 4**

2016 2017

- 2468
- 2665

Total in 2017 20,746 = 5.6% growth

**Fairer Funding**

44 of Cornwall’s neighbourhoods in 20% most deprived in England 2015, compared to 33 in 2010

**Funding per head**

Camden are able to spend an average £1,171 per resident, compared to just £784 per head in Cornwall

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**Employment and Skills**

Build better careers in an inclusive and prosperous way.

- Creative industries and Digital technologies
  - Harness and export our distinctive capabilities to drive innovation and creativity.

**Integrated public transport**

Delivery of the half-hourly clock-face rail timetable to ensure a fully integrated public transport system.

**Agri-Food and Fisheries**

Secure the future growth of one of the largest sectors in Cornwall and the Isles of Scilly.

**Fiscal Freedoms**

Local powers and finances that support economic growth and provide a model for thriving rural economies.

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**Total amount of additional investment achieved due to the Deal:** £51.6m

**Increase in bus and rail patronage from 9.7m to 11.1m journeys 2016 - 2018**

**Efficiencies generated through CDD for Cornwall Council & wider public sector:** £1.5m 2016/17

**£40m Investment fund launched**

**£568m total amount of funding under local control as a result of devolution deal**

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**Total amount of savings Cornwall Council has delivered to date:** £112.856m

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**New business survival rates**

- 2015: survived 1 year 91.6% compared to UK avg 89.7%

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**House affordability ratios**

- 2015: 8.58
- 2017: 8.6
- compared to Eng & Wales: 7.7* does not take into account part time and self employed in annual resident earnings

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**Mortality rates from causes deemed preventable (per 100,000)**

- Cornwall 2015-2017: 176.3
- National average England: 181.5

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**Total number of ESA claimants**

- 2015: 22,460
- 2016: 21,790

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**Total amount of savings Cornwall Council has delivered to date:** £112.856m

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**% 16-64 with NVQ 4+**

- Cornwall: 33.9% 2017
- UK: 38.4% 2017

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- Cornwall: 33.9% 2017
- UK: 38.4% 2017

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**Fiscal Freedoms**

Local powers and finances that support economic growth and provide a model for thriving rural economies.
Outcome 1

Thriving Places

% of residents satisfied with Cornwall as a place to live

While many of the indicators and outcomes are driven by quantitative analysis, it is important that the impact on ‘place’ and a more qualitative approach to measuring impact is taken to make devolution more ‘real’.

Cornwall is leading the way nationally with its commitment to ‘double devolution’, and its approach to enabling the transfer of power of over 300 local assets and services, securing greater local leadership of more resilient community assets.

The heat map opposite shows the scope and extent that local devolution has reached. More information can be seen about completed projects here www.cornwall.gov.uk/community-and-living/

Over 300 assets have now been devolved to local communities, with major packages for towns such as St. Austell, changing the shape and nature of locally owned service provision. Devolved highways funding of £1m annually, over four years, to community networks has enhanced local decision-making, alongside support for over 100 communities to gain planning powers through Neighbourhood Development Plans.

Cornwall Council has devolved the ownership or management of assets and services, to local city, town and parish councils and local community organisations, including parks and play areas, historic buildings, car parks and public toilets, as well as libraries and information services. This has enabled enhanced service standards for local communities and visitors, and in some cases enabled services, to continue when they would have otherwise been closed.

Our work is pioneering and is being closely monitored by other local councils and recognised by both the Department for Communities and Local Government (DCLG) and the National Association of Local Councils (NALC).

Despite this strong national reputation and continued close partnership working, there is still some way to go to improve Cornwall Council’s reputation locally, with a recent resident survey stating that only 17% feel they can actively influence decisions being made in their area.

The focus on ‘place’ is also driving our future direction, with a focus on what matters to people; housing is a high priority and through the CDD the rationalization of public estates has enabled land in Penzance and Bodmin to be freed for the development of 255 houses.
Key Deliverables for Cornwall:

Assets, services and functions devolved to local management -

- 300 assets and services devolved to town and parish councils, or community groups
- Land for 255 homes enabled
- 31 MW electricity enabled - enough for around 18,000 homes
Case Study – One Public Estate (OPE) – double devolution empowering our local communities

A key element of the Public Estate work has been to empower local communities, an example of this is the devolution of Library services and property assets to local Councils in Camborne and Redruth.

One Public Estate has enabled early stage feasibility and options appraisal work to be carried out in support of wider “place shaping” for a number of Cornwall’s key towns including St Austell, Newquay, Truro, Liskeard and Looe.

Future ambitions

Housing delivery & infrastructure

A devolved investment programme; shaping the planning framework.

New Frontiers - Powers to Plan and Deliver New Villages

To work with Government to develop a pioneering new model that will allow Cornwall Council to identify and test potential new sites for garden villages, and obtain the powers necessary to allocate sites for new garden village settlements, to avoid overdevelopment, damaging the character of our historical towns and villages, and share the uplift in land values between community benefit and a dividend to the landowner(s).

Progress to date:

Following successful visits to Cornwall by MHCLG and Homes England to understand the asks contained within New Frontiers and explore the funding routes available, Cornwall Council is finalising a submission for MHCLG’s Garden Village prospectus.
Outcome 2

Reducing Health Inequalities

Cornwall has similar life expectancy levels to the rest of the UK, however, many of its residents have lower than average healthy life expectancy. Many of Cornwall’s residents have lower than average healthy life expectancy, with 44 wards in the worst 20% of the country, there is a strong correlation to long-term health inequalities. The CDD is committed to a long-term approach to reduce these. While recognising health aspects of the deal were superseded by the Sustainability and Transformation Plan, significant progress has been made.

Cornwall and Isles of Scilly has strengthened collaboration and provided stable leadership through joint appointments such as, the Director of Public Health for Cornwall who works jointly for the Council and the Primary Care Trust. A shared vision for the population across health commissioners, local authority, and providers, was agreed in November 2018. The ambitious One Vision plan is aimed at radically changing the way services work together to improve the quality and effectiveness of children’s services in Cornwall and the Isles of Scilly.

Volunteer Cornwall recently led a successful partnership bid for a Social Prescribing Scheme, resulting in £900,000 being invested over the next three years, with funding from the Department of Health and Care, Public Health and Cornwall Council. With a focus on addressing social and lifestyle issues at an early stage and preventing ill health rather than managing complex conditions later.

Key Deliverables for Cornwall:

- **£11.5m** (includes £5.5m from SSE, £3.5m from National Grid’s Warm Homes Fund and £2.5m from social housing partners)
- **528** achieved to date through a number of initiatives such as Central Heating Fund and Warm and Well Cornwall, with an additional 1,080 to be completed by June 2019

Number of employment support allowance claimants

21,790
Nov 2017 down by 3.1% from 2016
Case Study – Energy Efficiency – part of our strategy to tackle fuel poverty

Due to the nature of Cornwall’s housing stock, traditional energy efficiency programmes have been unsuccessful in tackling the problems caused by our rural, solid wall, off-grid households. We have a higher than average number of homes living in fuel poverty (14.1%), compared to the national average (10%). Through the Deal, an Energy Company Obligation (ECO) Flex Eligibility pilot has been developed with the Council, Department for Business, Energy & Industrial Strategy (BEIS), SSE Energy Solutions and referral partners. The pilot, worth £5.5m, has now begun testing the systems and processes necessary for Inclusion Cornwall and Cornwall Council to assess fuel poor and/or vulnerable householders and deem them eligible for ECO funded home improvements if they meet the bespoke criteria developed by the Council.

As a result of this work, the Council were invited to present at the Flexible Eligibility Guidance launch event and has been contracted to develop national fuel poverty guidance and toolkits for Local Authority & Medical practitioners for BEIS.

Claire Perry, Minister of State for Energy and Clean Growth, visited Cornwall on 20 July 2018 to meet with residents supported by the Warm and Well Cornwall programme to find out how this has changed their lives, both now and in the long-term. Cornwall’s Warm and Well programme is supported by the Energy Company Obligation Flex Eligibility pilot scheme that was enabled through Cornwall Devolution Deal and aims to reduce fuel poverty levels, through fully funded energy efficiency measures, in 1080 homes by June 2019.

While here, the Minister offered to facilitate a meeting with Andy Street, the Mayor of the West Midlands Combined Authority, to open a dialogue on the development of an energy innovation zone (EIZ). The creation of an EIZ is one of our asks of government contained within New Frontiers, and this conversation will help to cement and build on previous discussions that have been held with the West Midlands on the applicability of an EIZ in Cornwall and the Isles of Scilly – which will create an urban and rural test bed approach that would benefit the whole of the UK for developing transferable models and practices.

Future ambitions

Health and social care
Person-centred technology enabled, coordinated health and social care with joined-up commissioning arrangements working to an agreed outcomes framework.

New Frontiers - To support our radical upgrade in prevention, we are seeking:

- An injection of invest to save funding to tackle our biggest population challenges, in particular obesity, fuel poverty, employment for those with health problems and harm from alcohol, as part of a wider locally led health and wellbeing plan.
- An opportunity to test a place based approach to the development of physical activity and sport in schools, exploring direct, ring fenced allocation of Healthy Pupil Programme.

Progress to date:
Rationalisation and evaluation of asks has been carried out and presented to the Strategic Commissioning Steering Group ahead of wider engagement and development of the asks with the Health & Wellbeing Board.
Outcome 3
Responsive and Sustainable Services

With the changing landscape of local government finances, increased demand for services, and reduced government grants, it is more important than ever that Cornwall Council adapts its approach and sets priorities to ensure that it can continue to deliver the best possible services, making the most of the assets and opportunities that we have.

Balancing public sector funds while ensuring that services remain responsive, is a key challenge and one that we are meeting through our work on the, One Public Estate programme, One Public Transport System, Health and Business Rate Retention pilot streams.

Through the CDD, a number of savings have already been made however, it is recognised that many savings targets will be achieved in the longer term, with some programmes lasting for 10 years.

Key Deliverables for Cornwall:

- Total savings delivered by Cornwall Council since 2015-2018: £112,856m
- Efficiencies generated through CDD for Cornwall Council & wider public sector: £367,667 OPE & 1.160m local devolution 2016-2018
- Increase in bus and train patronage from 9.7m to 11.1m journeys
  1.4m increase in 2 years
While considering the One Public Estate (OPE) programme, which is the delivery vehicle for the public estate aspects of Cornwall’s Devolution Deal, it has been noted by the Cabinet Office Property Unit that although funding is available to all Local Authority areas to bid for regardless of whether they have a Devolution Deal, in Cornwall the two have been complimentary. Furthermore, they have said that the Deal has given the national OPE Board confidence that Cornwall’s partnership has the capabilities and relationships in place between partners to deal with land and property opportunities and challenges, strategically and effectively, to generate the key benefits sought from the OPE programme such as, reduced estate running costs, economic growth, improved services and generation of capital receipts. This level of confidence is reflected in the fact that since 2014/15, Cornwall has been awarded circa £1m in OPE revenue grant funding – one of the highest amounts of any of the OPE Partnerships.

One Public Transport System has managed to draw in a total of £17m private investment to improve bus fleets, alongside almost £11m in Growth Deal and grant funding. This has equated to 78 new buses on the roads which provide contactless ticketing, wireless internet and reduced environmental impact, aligning to the Council’s Green and Prosperous priority. Cornwall Council was successful in negotiating with Government to be one of only five regions in the UK to keep all of the business rates we raise, this was incorporated into the programme management of the CDD in April 2016. Our powers to pilot 100% business rates retention means that around £8m of additional funding is now retained in Cornwall each year. We will continue to benefit from that gain until the roll out of the national scheme. This money will help us grow the local economy and manage funding pressures in areas such as adult social care.

Case Study – One Public Estate (OPE) – Re-purposing our estate to meet local needs

Through the Cornwall Deal, Cornwall has been able to secure above average levels of One Public Estate funding from Government which has, in turn, enabled us to take further steps towards our vision of a holistic and joined up public estate. Cornwall is a recognised leader in its piloting of combined emergency services facilities (blue light integration) and is exploring how to apply this learning for the benefit of other Cornish communities. For example, the ambulance and fire services have now come together on one site in Truro to improve services to the public, and reduce running costs. We also now have a modern Police public enquiry function in Pydar House.

Innovative local hubs in Helston and Liskeard, bringing Council and Job Centre Plus services together, have been developed and delivered.

In addition to development of service hubs, One Public Estate has also been instrumental in supporting Cornwall’s ambitions for growth and economic regeneration. This is manifested in the enabling work to support strategic assembly of land in a number of areas including housing sites in Bodmin and Tolvaddon, upgrading of coastal defences, and an integrated transport hub in Long Rock, near Penzance, and the former Carrick house site in central Truro for mixed use and community led development.
One Public Transport System for Cornwall - Pioneering new technology to meet our transport needs

Overview

The need

A decline in fare-paying public transport passengers for bus and rail. Increasing levels of air pollution and traffic congestion. Limited transport alternatives to car usage across Cornwall.

The Solution

To develop a high quality, accessible and integrated public transport network across the county that will contribute to increased bus and rail patronage.

The benefit

A viable alternative to the car in Cornwall. Passenger growth through less fragmented journeys using public transport. Passenger growth generating increased revenue, making services more financially viable. Improved air quality in town centres with less car usage.

Providing a transport system that integrates rail, bus, ferry and air journeys into a single public operation across Cornwall.

The One Public Transport System for Cornwall (OPTSfC) project is focused on delivering a transport experience to meet the needs of the user or customer. It will be the first in the UK to cover a rural operation with an operational network shaped to align multi-modal services for rail, bus, ferry and air transport journeys. Delivery of this project is being undertaken through six work streams, and there are three key drivers, or objectives, for delivering an integrated Public Transport System:

1) Multi-modal journeys for rail, bus, ferry and air
2) Integrated smart ticketing, fares and timetables
3) A high quality, accessible and integrated transport network

Essential to the success of delivering and operating a OPTSfC is the way in which the future operations will be shaped and managed. A key component of the operation has been the development and implementation of the Intelligent Transport Systems (ITS). Once completed, this system will become the controlling mind of the operation, with the main components connected together into a central hub. This hub will then incorporate multiple technologies, including on-street equipment such as, traffic signals, air quality monitors, and ANPR cameras, the new bus ticketing machines, and RTPI signs, with both live rail and air data feeds.

By harnessing this controlled data, central key strategies can be set up to display arrival/departure times of the multi-modes; change traffic signals to allow late buses to catch up and set diversion strategies for street works or incidents on key strategic corridors. Furthermore, it will assist in monitoring the impact of strategic corridor speeds, congestion, air quality, as well as assisting in implementing improved traffic strategies.

Compiling and utilising this data will enable the user to plan their journey using a transport app, currently at Beta development stage, the final version will also have a ticketing option.

Other key elements that have been delivered are the introduction of new on-bus ticket machines and new rail gates, which will allow for contactless or SMART transactions to be carried out. This will improve loading times on buses and eventually allow transactions between multi-modes to be seamless.

New bus station and shelter infrastructure is also being delivered to improve customer connection facilities, as well as digitised bus, rail and air timetabling for real-time information.

Operators are contributing to the project through the investment of the new bus fleet – 37 double deck vehicles in 2016, 41 double and single deck vehicles in 2018, and a further 14 programmed for early 2019.
Case Study – The Tri-Bluelight Centre in Hayle - integration driving enhanced joined up working

Hayle Blue Light Integration project

Description:
- Co-location of fire, ambulance and police in one single building (tri-service)

What we have achieved?
- Through co-locating these three services and piloting co-working practices through our ground breaking tri-service officer role (which has been developed to carry out elements of a Police Community Support Officer, a First Responder to medical emergencies and an on-call firefighter) we have delivered the following outcomes:
  - Improved exchange of intelligence to improve the service provided to residents.
  - Enhanced interoperability through knowledge transfer e.g. shared training sessions.
  - Effective targeting of resources, particularly through the Tri-Service Officer role where one contact addresses a number of issues that previously would have required a multi-service response.
  - Improved feeling of safety across the local community.

See website for Case Study video, link in Appendix 2
Outcome 4

Increased Prosperity

Number of business formations

Cornwall is taking an 'inclusive place' approach to increasing its prosperity and the CDD has helped us in progressing this.

We have created new and easier-to-access support systems for local businesses through the Cornwall and Isles of Scilly Growth Hub, established as part of the CDD.

Alongside the Growth Hub, the CloS LEP has led the Better Business for All (BBfa) project which works with the business community to improve how regulatory services are delivered in Cornwall, supporting almost 11,392 business interactions since January 2016 (see Growth Hub distribution map on following page). Working more closely with local regulators has saved businesses time and money, and improved competitiveness. We are closely monitoring business survival rates to monitor impact, currently seeing a rate of 91.6% compared to UK average of 89.7% from 2015 to 2016.

We’ve recently launched an Investment Fund to provide loans and equity investments to local businesses – a funding package of just over £40m to fill a market gap that our businesses had told us was required. Having more control over how we support businesses, rather than adopting national systems, means we have been able to target help to meet demand in the most simple and effective way.

Although initially faced with delays in implementation, a dedicated team is now in place and has been able to start delivering on a number of projects to support the implementation of the revised Employment and Skills Strategy alongside the embedded Apprenticeship Strategy.

The Careers Hub was launched in July 2018, with Cornwall and Isles of Scilly becoming one of just 20 ‘Careers Hubs’ across England to help transform careers education for young people following a successful bid led by the Cornwall & Isles of Scilly Local Enterprise Partnership. Careers Hubs are made up local schools and colleges working together with universities, training providers, employers and career professionals to improve careers education. The LEP-funded Cornwall Enterprise Adviser Network has been chosen by the Careers & Enterprise Company to host one of 20 Careers Hubs as part of a £5m government project over the next two years.

Spread across three locations at Hayle Harbour, Falmouth Docks and Tolvaddon, the Marine Enterprise Zone was announced by the Chancellor of Exchequer in April 2017 as a result of the Devolution Deal and a condition of the transfer of Wave Hub from BEIS to Cornwall Council. EZ status is a vital component in cementing Cornwall’s position as one of the world’s leading regions for marine technologies.

The impact that European funds have had on Cornwall and the Isles of Scilly has been significant, with major infrastructure investments in higher education more than doubling the number of students from 2008, superfast broadband connecting 85,000 households during the last seven years, major investments in energy generation, and a huge programme of
investment in skills that has improved the percentage of residents with higher level skills. While these funds have been linked to local strategic priorities, they have previously been wholly administered by national Government. The awarding of Intermediate Body (IB) status, one of only nine regions across the UK to have this status, has resulted in far more local control over how the funding is allocated and applications are assessed.

Case studies on how EU funding has been spent can be seen here - http://www.cornwall.gov.uk/community-and-living/communities-and-devolution/devolution/devolution-to-cornwall/intermediate-body/

Key Deliverables for Cornwall:

- 5,460 apprenticeships starts in 2016-17
- % of 16-64 with NVQ 4+ Increase from 29.3% to 32% (2015-2016) in Cornwall

Case Study – Business Support – EPC wheelchairs - helping businesses reach their potential

Finding that there wasn’t a lot of choice or range available, Peter decided to take matters into his own hands and set up a business to assemble bespoke chairs, measured to fit individual requirements. The company is now working at the top end of the market, selling high-performance equipment both nationally and internationally.

Peter says their business is designed to give choice as every person is different. The chairs are custom built and made to measure to suit people’s lifestyles, disabilities and abilities.

This year, they decided to move to their HQ to Cornwall and test the waters, with a branch of the business in Perranporth. As their business is mainly internet based, they were attracted by the connectivity offered by superfast broadband, finding the speed in Cornwall far better than their office in Hampshire. After contacting the Growth Hub Peter met with Business Connector Matt Borne, who put him in contact with high growth coaching, support for export, and making the most of an IT strategy.

How the Growth Hub helped EPC Wheelchairs

International Trade – referral made to the Department for International Trade for support with export sales and reaching new markets.

Business Coaching – we made a referral to our partners at Oxford Innovation for their coaching programmes.

More case studies can be seen online -www.cornwall.gov.uk/community-and-living/communities-and-devolution/devolution/devolution-to-cornwall/business-support/
Case Study – One year skills support: The impact, the learning and the future

A wave of enthusiasm for training and staff development has swept through the Cornwall and Isles of Scilly business community over the last twelve months thanks to the Skills Hub, an ambitious project funded by the EU, Cornwall Council and Cornwall and Isles of Scilly Local Enterprise Partnership.

Since launching in October 2017 with the mission to boost the local economy by helping businesses grow through skills and training, the Skills Hub, alongside its delivery partner Cornwall Chamber of Commerce, has rolled out a two-pronged approach to build awareness of the importance of skills and make a hard-hitting impact among businesses.

“Showcasing the dependence between continual professional development and long-term business sustainability is key to our wide-reaching awareness building campaign,” comments Josh Hoole, Project Manager of the Skills Hub. “While at a grass roots level, we’re working with businesses on a one-to-one basis to embed a culture of staff development and help them nurture their greatest asset - their people.”

Over 400 businesses have already been supported by the project, from small businesses with a handful of employees, to established organisations with teams of up to 250.

The service covers everything from sales and marketing to leadership and strategy – businesses from all sectors across Cornwall and the Isles of Scilly are eligible for the support available. Leading installer of solar PV panels, Naked Solar in Newquay, is just one of those that has benefited from the service: “Staff development is absolutely critical to keeping staff engaged,” comments Tony Sampson, Managing Director. “Training improves productivity and when staff feel accomplished and know they are making a valuable contribution, it provides a massive confidence boost. The Skills Hub has been instrumental in helping us to give training the investment it deserves.”
Deep geothermal

Cornwall is uniquely positioned in the UK, hosting a wealth of renewable energy resources which include: among the best wind resources in Western Europe; the highest levels of solar irradiation in mainland UK; the best geothermal resources in the UK and huge potential for offshore renewables.

However, like the majority of the UK, we are heavily reliant on the importation of fossil fuels to meet much of our energy demands. With the highest fuel poverty levels in mainland Britain and a current energy spend in excess of £1 billion annually, there is a clear scope to improve the way the energy system works in Cornwall for Cornwall.

Many of the barriers to realising our low carbon ambitions were articulated through the Case for Cornwall, which resulted in the Council and its partners signing the Cornwall Deal. The Devolution Deal committed the Government to working with us to unlock grid capacity, develop new approaches to energy efficiency and community energy; to create a low carbon enterprise zone and to unlock the potential of new technologies in Cornwall. Along with a commitment to develop project calls to focus the delivery of Cornwall’s European Regional Development Fund (ERDF) to exploit the potential of the low carbon economy.

Thanks to the commitments within the Cornwall Deal to enable the shaping of the ERDF call process through our Intermediate Body status and to call on technical support from BEIS in the assessment of responses, after 10 years in development drilling work has started at the United Downs Deep Geothermal Project, the first deep geothermal power project in the United Kingdom. With a total investment of £18 million, £10.6 million received from the European Regional Development Fund, £2.4m from Cornwall Council and £5m crowdfunded from private investors, the project plans to drill two wells to a depth of 4,500 meters and 2,500 meters into granite near Redruth, with the aim of pumping down cold water to be heated in the granite below, which has an expected temperature of 200 degrees Celsius. The heated water will then be pumped to the surface where, using a power plant on site, it is expected that electricity for up to 3,000 households can be generated.

Work will now continue with Government through the existing Deal commitments to assess the potential support mechanisms for deep geothermal, and through the development of the Energy Innovation Zone proposal outlined in New Frontiers, which is considering how the geothermal combined heat and power plant can help with the heat, power and transport needs of a mixed rural, off gas housing and industrial area, amid a number of mining villages, and help meet the requirements of the local towns of Truro, Falmouth and Redruth.
New Frontiers - VAT Escalator

We propose to pilot an approach that encourages businesses at, or near, the VAT threshold (and who are not currently registered for VAT) to register on an ‘escalator’ scheme, as part of a wider strategy to foster high potential businesses to accelerate their growth, and to enable their transition above the threshold to VAT registration, enhancing the tax take.

Businesses would register on a four-year scheme, within which they would pay a tapered series of contributions, with those contributions used to provide business support to enable their growth in transitioning towards the threshold. The scheme would culminate, in the final year, with their registration at the normal VAT rate based on a sustainable business model.

Progress to date:
Early engagement with sector representatives and VAT experts to consider legal and financial implications of the pilot and to consider how the scheme could be administered, along with positive feedback from Sam Lister (Director of Industrial Strategy), Alex Williams (Head of Sector Deals) and Grace Carey (Industrial Strategy Lead for Sector Deals) from the Department for Business, Energy and Industrial Strategy (BEIS) ahead of formal dialogue with the Treasury.

Economic Growth to 2030

A single pot approach to all replacement European funding, with a programme design focused on local accountability (within a national framework) that builds on our current Intermediate Body status.

Progress:
The Council continues to work and progress the developing case for future UK funding that will replace the current EU funded economic development funds with the support of Cornwall’s MPs which resulted in Cornwall and the Isles of Scilly being the only region of the UK to have their own Shared Prosperity Fund Soft Consultation event which was held in Truro on 12 September 2018.
Outcome 5

Fairer Funding

44 of Cornwall’s neighbourhoods in 20% most deprived in England 2015, compared to 33 in 2010 within 20% 44

326 total

Since the Deal was agreed in 2016, a total of almost £373m of funding has been retained or controlled locally. While this has not radically changed some of the fundamentals of our ‘fairer funding’ arguments, it has started a process of greater local control over our finances.

From successful grant allocations through the One Public Estate programme of almost £1m and 100% locally retained business rates of £160m, an increase from the previous £74m figure. As identified in the case study, Cornwall Council has received £8m year on year annual uplift, as a result of the pilot. This money will be reinvested to grow the local economy and manage funding pressures in areas such as adult social care.

Cornwall Council was also awarded Intermediate Body Status in June 2017, one of only 11 areas to have this power, which has enabled it to have greater local discretion over the allocation of remaining EU structural funds in Cornwall and the Isles of Scilly, which totals £184m.

While IB has only been running for 17 months, there has already been a step change in how the funding calls are written, with greater ability to engage locally in deciding what the priorities should be for the funding. Since gaining IB status, we have supported £91m worth of ERDF calls and over £33m of ESF calls. We are also delivering a financial instruments fund which aims to provide a range of instruments including debt and equity finance for early stage and more established SMEs, a key strategic ambition for Cornwall and the Isles of Scilly.

The awarding of IB has also allowed the local team to be far more in control of work programming, ensuring that board meetings and funding decisions are more aligned, bringing in greater efficiencies in the process. Additionally, the team has now set up a national network of all IB areas, which will look at best practice, evaluation, audit and how we can work together better in the future and has also been recognised as a statutory consultee by government in its replacement EU funding consultation. This ability to have more control over our European funding has been a significant step change in delivering on our devolution aspirations, and should form a strong basis for future regional funding dispensations.

However, Cornwall remains at a disadvantage on many funding calculations in delivery on health and local government finance, and we will continue to seek ways this can be addressed.
Case Study – Maximising our Resources – 100% Business Rate Retention Pilot

Currently, Cornwall Council collects around £142m per annum in local Business Rates, alongside £18m Government top up. Under normal circumstance, half of this would be paid to the Government whilst Cornwall Council would retain the remaining 50% to help fund local services along with Council Tax and other Government grants.

In the future, the Government proposes to change the Local Government funding system such that Local Authorities will retain all local business rates. However, and to ensure the transition remains cash neutral overall, at the same time the Government will also make further cuts to Council grant funding levels. It is anticipated that these changes will be implemented in 2020/21.

Cornwall Council, thanks to its agreed Devolution Deal, has been permitted to pilot 100% Business Rate Retention ahead of the roll out of the national scheme. This is only one of five pilots in the country and the only one in a rural area.

From 2017/18, Cornwall Council now retains 100% of local business rates – and will forego certain other Government grants including its Revenue Support Grant, Rural Services Grant and Highways grants. As a result of the pilot, the Council will now retain - in full – any growth in local Business Rate income. And, through a built in ‘no detriment clause’, the Council is protected from any downturn in the economy that would mean the Council is actually worse off than it otherwise would have been without a pilot.

In 2017/18, Cornwall Council were around £8m better off as a result of this pilot and will continue to achieve significant financial gains while the pilot remains in place until 2019/20 after which the pilot will role out nationally and move to 75% retention. This is without impacting in any way on the amount of business rates local businesses in Cornwall must pay. It has also provided greater flexibilities in the way we spend our resources to meet local need and, through closer working with Government, has given us greater opportunity to lobby for a fairer funding deal for Cornwall.

Future ambitions

Fiscal Freedoms
Local powers and finances that support economic growth and provide a model for thriving rural economies.

New Frontiers - Business rates retention pilot
We are seeking support for the roll-in of Government Grants as part of Cornwall Council’s 100% Business Rate Retention pilot and would like this to be included in the forthcoming Local Government Finance Settlement. We will explore the possibility of taking over from Government the authority to decide upon mandatory relief policy within Cornwall, thereby truly making this a rural pilot with decisions and benefits made at a local level and applied to support places and sectors to promote economic opportunity.

Progress to date:
Continuation of the current 100% business rate retention pilot (confirmed for 2019/20) with work ongoing between the Council and the Ministry of Housing, Communities and Local Government to develop the options for a continuation of a future 100% business rates retention ahead of the proposed reforms and implementation of a national scheme in 2020/21.

Impact Assessment
6. Appendices - Individual work streams governance

As part of the ongoing monitoring of the CDD, and with the aim of improving engagement over the different elements of the Deal, the following ‘governance wheels’ were created and presented to the Cornwall Devolution Monitoring Board (DMB).

As identified within the Deal, it is important that residents are able to have visible and accountable leadership and alongside partners and are able to understand the governance and accountability that sits behind the Council and the CDD. These governance wheels have provided us with a mechanism in order to do this.

It was identified during the 2016 Cornwall Council Governance Review that there was a need to develop a strengthened and collaborative strategic leadership and governance approach and it was recommended that:

‘As a priority, establishing a Cornwall and Isles of Scilly Leadership Board (CIoSLB) to formally bring together the political leadership of Cornwall and the Isles of Scilly Councils, the Chairs of the key strategic partnerships and the non-executive Chairs of partner organisations (e.g. the Clinical Commissioning Group).’

July 2017

In January 2017, outline proposals were agreed suggesting the existing Devolution Monitoring Board (DMB) should be absorbed into the CIoSLB to ensure that the ongoing monitoring of the CDD could take place within a wider strategic setting, ensuring that partners were fully up to speed with delivery to date, alongside understanding the ongoing development of future devolution asks. After the initial few meetings of the CIoSLB in 2017/18 it was agreed that the Devolution Monitoring Board would be re-established as a sub group of the leadership board to ensure that adequate and detailed examinations of the delivery of the deal could be undertaken while feeding into the wider strategic context of the leadership board.

The DMB’s main function is to provide oversight over the implementation of the Cornwall Devolution Deal, signed in July 2015, as well as any subsequent deals that are agreed. It will act as a sub-group of the CIoSLB, with representation taken from the original signatories of the Devolution Deal alongside the Council of the Isles of Scilly. It is expected that the membership will be flexible to ensure that member organisations involved in future deals can also put forward a representative.

It is felt by those that attend the DMB that it was important that the board, as well as monitoring progress, also gives a strong strategic steer to the Leadership Board on key emerging issues to ensure that consistent messaging and a collective approach to accountability and leadership is embedded.
a. Intermediate Body
b. Business Support

- Growth Hub Business Engagement Plan
- Growth Hub Communications
- LEP column West Briton
- ERDF Business Support communications & engagement
- BBFA messaging, leaflets & PR
- LEP PR and newsletters
- LEP sponsorship of business Cornwall
- LEP Radio Cornwall slot
- Business Cornwall

**Public interface**

**Democratic Accountability**
- BEIS
- Economic, Growth & Development Overview and Scrutiny Committee
- LEP Board

**Partner input**
- LEP Board/BEIS/CC
- Growth Hub Steering Group
- Chief executive of CIOS LEP & Service Director for Economic Growth
- Glenn Caplin
- Workstream Lead
- Nathan Cudmore

**Operational structure & Escalation**
- BEIS
- MHCLG
- CC
- ITI Board

**Financial probity**
- Innovate UK

**Business**
c. Employment and Skills

- Employment & skills strategy
- LEP column West Briton
- ESP communications & engagement
- Enterprise adviser programme
- LEP PR and newsletters
- LEP sponsorship of business Cornwall
- LEP Radio Cornwall slot

Department for Education /DW
Economic, Growth & Development Overview and Scrutiny Committee
LEP board

LEP board/DfE/CC
LEP employment & skills board
Chief executive of CIOS LEP & Service
Director for Economic Growth
Glenn Caplin
People and Prosperity Manager
Stacey Sleemen

DfE & BEIS
MHCLG
CC
ITI Board
LEP Board

Financial probity
Operational structure & escalation
Democratic accountability
Public interface
Partner input
d. Transport
e. Energy

Public interface
- Devolution newsletter
- Council website - FAQ’s
- Member briefings
- Media releases
- Stakeholder meetings
- Vision for Cornwall’s energy future
- LEP PR and newsletter
- Winter Wellness Partnership
- Cornwall Park Homes Forum
- Community Energy Forum
- Cornwall Marine Network

Democratic Accountability
- Cabinet
- Cornwall Council
- Department of Business, Energy & Industrial Strategy
- Cornwall Leadership Board
- Economic, Growth & Development Overview and Scrutiny Committee
- Portfolio Holder

Financial probity
- Cornwall Leadership Board
- Senior Responsible Officer
- Workstream Lead
- ERDF
- MHCLG
- Private Sector
- Economic development

Operational structure & Escalation
- Innovate UK
- Cornwall Council
- Department of Business, Energy & Industrial Strategy
- Cornwall Leadership Board
- Economic, Growth & Development Overview and Scrutiny Committee
- Portfolio Holder
f. Resilience and flooding

- Cornwall Council
- Cornwall Leadership Board
- Economic, Growth & Development Overview and Scrutiny Committee
- Strategic resilience board
- Senior responsible officer
- South West Water/Cornwall Council/Environment Agency
- Workstream lead
- Defra
- Regional flood and coastal committee
- Cornwall Council
- South West Water
- Operational structure & escalation
- Financial probity
- Democratic Accountability
- Public interface
- Partner input
g. Heritage and culture
h. Health and social care integration

- *Public interface*:
  - Public survey
  - Press releases
  - Open provider forum events
  - Stakeholder newsletter/bulletins and website
  - Public events - panel discussions (one webcast) & drop-in sessions
  - Speakers & stalls at conferences and events
  - Stakeholder presentations & briefings
  - Community network panel briefings
  - All member briefings

- **Democratic Accountability**:
  - Cabinet
  - Cornwall Leadership Board
  - Health & Social Care Scrutiny
  - Health & Social Care scrutiny sub-committee
  - Portfolio holder

- **Partner Input**:
  - Health

- **Financial Propriety**:
  - No devolved budgets at this point
  - Financial drivers under STP related to achieving financial balance over 5 year period
  - Governance in place to ensure savings targets are met

- **Operational Structure & Escalation**:
  - Transformation board
  - Chief officers meeting
  - Exec. delivery
  - Directors of finance group
  - Clinical oversight group
i. One public estate

All proposals to develop new properties or change use of existing properties are subject to existing planning law and process.

Targeted public consultation for specific projects (e.g., Camelford GP provision, proposed housing developments in Bodmin & Tolvaddon etc).

Use of existing Cornwall Deal communications channels including web site and Cornwall Deal Newsletter.

Engagement with local communities through briefings to Local Members, meetings with Town & Parish Councils, working with Community Link Officers and Community Network Panels.

Community Health Partnerships
Royal Cornwall Hospitals Trust
Cornwall Foundation Trust
NHS Property Services
Council of the Isles of Scilly
NHS Kernow
Devon & Cornwall Police
South West Ambulance Service Foundation Trust
Cornwall College
Department for Work & Pensions
Town & Parish Councils
Devon & Cornwall Police
Homes & Communities Agency
Local Enterprise Partnership
Ministry of Defence
Plymouth City Council

One Public Estate grant funding (revenue) used to fund project management resources, options appraisals and feasibility studies needed to develop projects to business case stage.

When approved as capital projects they are monitored as part of the Council’s Capital Programme.
Appendix 2
Communications of the Devolution Deal

- Cornwall Council website page - http://www.cornwall.gov.uk/devolution