Cornwall Monitoring Report

Development Plan Preparation Progress

December 2016
1. Implementation of the Local Development Scheme 2016

The purpose of this report is to assess the progress of the main documents associated with the Cornwall Local Plan against milestones set out in the latest Cornwall Local Development Scheme (LDS).

The most recent version of the LDS was published in February 2016. The main priority in the LDS is the preparation of the Cornwall Local Plan: Strategic Policies DPD. It also sets out the timetable for the preparation of other elements of the Local Plan, namely: the Cornwall Local Plan: Sites Allocations DPD for the main towns and other strategic sites in Cornwall; a Minerals Safeguarding DPD and a Travelling Communities Allocations DPD and the Community Infrastructure (Statement of adopted mechanism for levying developer contributions). A Policies Map to accompany all the elements of the Local Plan is also proposed.

The schedule below sets out the names of the documents in the LDS and their key milestones as required by the Local Planning Regulations 2012: 34 (1). The following is an assessment of the progress made by Cornwall Council in Development Plan and Supplementary Planning Document production over 2016. Whilst timely progress has been made in the adoption of the Cornwall Local Plan: Strategic Policies DPD, it is recommended that the Local Development Scheme is reviewed given delays in the production of other documents.

A summary of the proposed key milestones contained in the LDS for each DPD and SPD are outlined below.

**Development Plan Documents**

1.1 Progress of the Local Plan: Strategic Policies DPD

(i) The Key Milestones set out in the LDS
- Publication of DPD: March 2013
- Consultation on amendments: March 2014
- Consultation on focussed changes: September 2014
- Submission to the Secretary of State: February 2015
- Examination Commenced and Suspended: May 2015
- Consultation on Changes: January 2016
- Examination Resumption: May 2016
- Adoption: Autumn 2016

(ii) Preparation of document in relation to its LDS milestones during the reporting year.
- The milestones for consultation, examination and adoption have been met. The Cornwall Local Plan: Strategic Policies DPD was
adopted on 22 November 2016. Any High Court challenge to the validity of the plan must be made by 3 January 2017.

1.2 Progress of the Local Plan: Site Allocations DPD

(i) The Key Milestones set out in the LDS
- Publication of DPD: Autumn 2016
- Submission to the Secretary of State: Spring 2017
- Examination: Summer 2017
- Adoption: Autumn 2017

(ii) Preparation of document in relation to its LDS milestones during the reporting year.
- The milestone for publication has not been met. Consultation took place between 3 October on 14 November 2016 on Preferred Options. This was because of the time elapsed since the scoping consultation in 2013 and the need to follow on from the Strategic Policies (see 1.1). It is recommended that the Local Development Scheme is amended to reflect the revised timetable.

1.3 Progress of the Local Plan: Minerals Safeguarding DPD

(i) The Key Milestones set out in the LDS
- Pre-submission consultation: Summer 2016
- Submission to the Secretary of State: Winter 2016 / 2017
- Examination: Spring 2017
- Adoption: Autumn 2017

(ii) Preparation of document in relation to its LDS milestones during the reporting year
- The milestone for publication has not been met. The pre-submission consultation took place between 7 November and 19 December 2016. This delay was to await the Inspector’s Report from the Strategic Policies (see 1.1) and to avoid any confusion that might be caused by overlapping the consultation period with the Site Allocations DPD consultation (see 1.2). It is recommended that the Local Development Scheme is amended to reflect the revised timetable.

1.4 Progress of the Travelling Communities DPD

(i) The Key Milestones set out in the LDS
- Consultation on scope of DPD: Spring 2016
- Publication of DPD: Winter 2016 / 2017
- Submission to the Secretary of State: Spring 2017
- Examination: Summer 2017
- Adoption: Autumn 2017
(ii) Preparation of document in relation to its LDS milestones during the reporting year.
  - The scoping consultation took place between 25 April and 6 June 2016. The publication has not yet taken place. If this is delayed the timetable will need to be revised in the Local Development Scheme.

Supplementary Planning Documents

Supplementary Planning Documents provide additional detail and guidance to assist with the implementation of Development Plan Policies. The following proposed SPDs are identified in the Local Development Scheme.

1.5 Cornwall Design Guide SPD

(i) The key milestones set out in the LDS profile
  - Consultation: December 2012
  - Adoption as a Material Consideration: March 2013
  - Adoption as SPD: Autumn 2016
(ii) Preparation of document in relation to its LDS milestones
  - The document has been adopted as interim guidance. Following the adoption of the Local Plan it is considered that this can now be adopted as SPD without the need for further consultation. It is recommended that the Local Development Scheme is amended to reflect the revised timetable.

1.6 St Austell China Clay Tipping and Restoration Strategy SPD

(i) The key milestones set out in the LDS profile
  - Approved and adopted formally in 2003 and used as material consideration.
  - Consultation: Autumn 2016
  - Adoption as SPD: Winter 2016/2017
(ii) Preparation of document in relation to its LDS milestones
  - The document has been adopted as interim guidance but has yet to be re-consulted on in 2016. This delay was to await the Inspector’s Report from the Strategic Policies (see 1.1) and to prioritise resources on the Minerals Safeguarding DPD (see 1.3). The timetable will need to be revised in the Local Development Scheme.

1.7 Affordable Housing SPD

(i) The Key Milestones set out in the LDS profile
  - Consultation: January 2014
  - Publication: Summer 2014
  - Cabinet approval of SPD as supporting document for Local Plan:
Strategic Policies examination: September 2014
• Adoption as SPD: Autumn 2016

(ii) Preparation of document in relation to its LDS milestones
• The document has been adopted as interim guidance. It has not been adopted because of the need to review it against national policy and the Cornwall Local Plan: Strategic Policies (see 1.1). It is anticipated that further consultation will be required. The timetable will need to be revised in the Local Development Scheme.

1.8 Renewable Energy SPD

(i) The Key Milestones set out in the LDS profile
• Consultation on Landscape Sensitivity: November 2013
• Public consultation on draft SPD: Winter 2014 / 2015
• Adoption as SPD: Winter 2016 / 2017

(ii) Preparation of document in relation to its LDS milestones
• The Draft Renewable Energy SPD was consulted on in March 2015. The document was adopted as interim guidance and will be formally adopted as SPD now that the Cornwall Local Plan: Strategic Policies (see 1.1) is in place. The timetable remains up to date.

1.9 Assessing Landscape Impact of Development SPD

(i) The Key Milestones set out in the LDS profile
• Public consultation: Summer 2016
• Adoption as SPD: Autumn 2016

(ii) Preparation of document in relation to its LDS milestones
• It was resolved by the Environment, Heritage and Planning PAC in October 2014 that the methodology set out in the ‘Judging landscape Capacity- A Development Management Toolkit’ be adopted as practice guidance and that it, together with the evidence base, be progressed as Supplementary Planning Guidance following the adoption of the Local Plan. It is recommended that the Local Development Scheme is amended to reflect a revised timetable following the adoption of the Local Plan in November.

1.11 Residential Outdoor Space Standards SPD

(i) The Key Milestones set out in the LDS profile
• Public consultation: Autumn 2016
• Adoption as SPD: Winter 2016

(ii) Preparation of document in relation to its LDS milestones
It is recommended that the Local Development Scheme is amended to reflect a revised timetable following the adoption of the Local Plan in November.

1.12 Development in the World Heritage Site SPD

(i) The key milestones set out in the LDS profile
   - Public consultation: January/February 2016
   - Adoption as Material Consideration: Spring 2016
   - Adoption as SPD: Autumn 2016

(ii) Preparation of document in relation to its LDS milestones
   - The document was adopted as a Material Consideration on 13 September 2016. The delay was due to document design issues. The adoption as SPD will be later than timetabled due to the adoption of the Strategic Policies taking place in late Autumn. Following the adoption of the Local Plan it is considered that this can now be adopted as SPD without the need for further consultation. It is recommended that the Local Development Scheme is amended to reflect the revised timetable.

1.13 Open Space Standards SPD

(i) The key milestones set out in the LDS profile
   - Consultation: Summer 2014
   - Adoption as SPD: Autumn 2016

(ii) Preparation of document in relation to its LDS milestones
   - In July 2014 Cornwall Council adopted the Open Space Strategy for Larger Towns in Cornwall as interim planning guidance. The adoption as SPD will be later than timetabled due to needing to refresh the evidence and a desire to incorporate smaller towns. It is recommended that the Local Development Scheme is amended to reflect the revised timetable.

1.14 Historic Environment SPD

(i) The key milestones set out in the LDS profile
   - Consultation: Summer 2016
   - Adoption as SPD Autumn 2016

(ii) Preparation of document in relation to its LDS milestones

The SPD was approved for consultation in late Autumn 2016 and is expected to be adopted in the Summer of 2016. Following the delay to the Local Plan the preparation timetable needs to be reviewed.
1.15 Housing Mix SPD

(i) The key milestones set out in the LDS profile
   • Scoping Report consultation: Winter 2016
   • Public consultation: Summer 2016
   • Adoption as SPD: Autumn 2016

(ii) Preparation of document in relation to its LDS milestones
   • No progress has been made in the preparation of this SPD. It is recommended that the Local Development Scheme is amended to reflect a revised timetable following the adoption of the Local Plan in November.

1.16 Mitigation Strategy for European Sites: Recreational pressure from Residential SPD

(i) The key milestones set out in the LDS profile
   • Public consultation: Autumn 2016
   • Adoption as SPD: Spring 2017

(ii) Preparation of document in relation to its LDS milestones
   • The scheduled public consultation has not yet taken place. The delay is due to resourcing issues in completing the surveys for the Fal and Helford rivers. Moving forward, the intention is to adopt separate SPD where the evidence is ready. It is recommended that the Local Development Scheme is amended to reflect the revised timetable.

1.17 Biodiversity SPD

(i) The key milestones set out in the LDS profile
   • Public consultation: Spring 2016
   • Adoption as SPD: Autumn 2016

(ii) Preparation of document in relation to its LDS milestones
   • The Planning policy Advisory Committee recommended in June 2016 to the Portfolio Holder for Planning that the Biodiversity SPD be adopted as interim guidance and then progressed as SPD following the adoption of the Local Plan.

   • It is recommended that the Local Development Scheme is amended to reflect a revised timetable following the adoption of the Local Plan in November.