

Cornwall Local Plan

Whole Plan Viability Update Report

Cornwall Council January 2016

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Introduction

- 1. The duty to test whole plan viability in the NPPF is considered to be 'broad brush' in demonstrating that plans are deliverable. It is not a requirement that every site should be able to bear all of the local authority's policy objectives as there will be some sites that are unviable even with no requirements imposed on them. A typical site in the local authority should be able to bear whatever target or requirement is set and the Council should be able show, with a reasonable degree of confidence, that the objectives in the Local Plan are deliverable.
- 2. This Update report is prepared to indicate if any Local Plan policies as described in the 'Proposed Schedule of Further Significant Changes to the Cornwall Local Plan Strategic Policies Proposed Submission Document 2010-2030 (March 2014) and Schedule of Focused Changes (September 2014) could impact on the viability of development in Cornwall.

Viability Assessment Evidence Base Updates

- 3. Consultants Three Dragons (with Opinion Research Services) have been tasked with considering baseline development costs to identify potential impacts of Local Plan policy on the viability of typical sites within the Cornwall Local Plan area. A number of updates have been undertaken to test various development costs since the original study was produced in 2012ⁱⁱ.
- 4. An update on market values was undertaken in 2014ⁱⁱⁱ and this work concluded that for most dwelling types costs have risen in most zones, with the five zones showing different levels and direction of price change between 2011 and 2014. Values had increased the most in Zone 5, and Zone 1 and Zone 4 have also seen values rise across all dwelling types. Although values had increased for larger properties in Zone 2, there had also been a fall in market values for flats and terraced houses and in Zone 3 prices have fallen for all dwelling types.
- 5. The March 2015^{iv} viability refresh work included a review of the changes to national guidance since the 2012 report and other changes in government guidance, an update analysis of Land Registry price paid data for house sales, use of updated build cost information and an analysis of publicly available data to identify other value and cost inputs for the viability assessment. Overall the testing indicates that the development planned in the Local Plan is generally viable and can provide some affordable housing and a contribution towards infrastructure (or other planning obligation). However the testing indicates that in most circumstances the development is not viable with policy compliant levels of affordable housing and tenure split.
- 6. The Refresh indicated that if the Council wished to align policy with the viability findings in this study, affordable housing targets could be framed as 50% for Zone 1, 40% for Zone 2 and 30%-35% for Zones 3 and 4 and that a target of 20% might be appropriate to capture the more viable types of development in Zone 5.
- 7. The Refresh also looked at the provision of services sites as an alternative to providing affordable units. Where mixed tenure schemes have difficulties with

viability then providing serviced sites rather than actual dwellings is one of the potential options that may be negotiated with Cornwall Council in order to reduce scheme costs and increase the viability of the scheme from the developer and landowners' standpoint. Once the serviced site is provided, the development of the affordable housing is left to housing associations or the council to provide.

8. Additional work was commissioned in 2015 to test the viability implications of proposed new Local Plan accessibility standards and included the revised affordable housing proportions indicated in the Local Plan post-hearings Preliminary Findings. The conclusion from this additional testing (November 2015) is that the additional accessibility standards proposed by Cornwall Council have little impact on viability. While the standards do result in additional costs to development these are minor (typically a decrease of approximately £5,000 per ha in the residual value) and the testing has not revealed any instances where the additional standards have rendered development unviable.

Policy Requirements

9. For this Update report we have reviewed the Cornwall Local Plan: Strategic Policies document as it has developed since the document was submitted to the Secretary of State. The purpose of the Update is to set out the various policies within this document that have the potential to impact on the deliverability and viability of the whole Plan. A review of all policies in the Local Plan has been undertaken and is summarised in Appendix 1 and then each policy with potential viability concerns are explored in more detail below.

Policy 3: Role and Function of Place

- 10. Throughout Local Plan consultation, respondents have identified concerns over where neighbourhood plans are likely to be used as the delivery mechanism, and particularly in some of the key towns. The Council is encouraging and working with local communities to prepare and adopt neighbourhood plans, ensuring that these community-led frameworks will help to guide development in an area to support and augment the strategic policies in the Cornwall Local Plan. These new plans will sit under the Cornwall Local Plan and be prepared in general conformity with the Local Plan. As such, individually they should not constrain development or impose extra policy burdens of development that may prejudice the delivery of the Council's Local Plan. However, the Council is aware that this situation needs monitoring and understands that it may be necessary at some point (when a number of neighbourhood plans are in place) to assess whether or not neighbourhood plans cumulatively add to the policy burden on development and, if they do, ensure that the Cornwall Local Plan is not put at serious risk.
- 11.**Conclusion:** The Council considers that this Policy at this point in time should not unnecessarily impact on whole plan viability but does acknowledge that deliverability through the neighbourhood planning route will need to be monitored for any impact.

Policy 6: Housing Mix

12. This policy is considered to generally reflect the principles of the NPPF, particularly paragraphs 50, 156 and 159 and is a general Cornwall Local Plan policy. Policy 6 has been amended from the Proposed Submission version of the Strategic Policies document:

New housing developments will be required to include a mix of house size, type, price and tenure to address identified needs and market demand and to support mixed communities, based on the following principles:

1. Proposals of 10 or more dwellings should seek to provide a range of housing type and tenure.

To achieve this mix development should aim to:

- Address affordable housing need and housing demand;
- Contribute to the diversity of housing in the local area and help to redress any housing imbalance that exists;
- Respond to the requirements of a changing population; and Employ imaginative design solutions.

To the following in the Schedule of Further Significant Changes consultation version:

New housing developments of 10 dwellings or more should include an appropriate mix of house size, type, price and tenure to address identified needs and market demand and to support mixed communities.

- 1. Proposals should seek to:
- Addressing affordable housing need and housing demand for both affordable, market housing and starter homes including self-build and custom-build housing; and
- Use local evidence of the need and demand for specific types, tenures and sizes
 of housing to contribute to the diversity of housing in the local area and help to
 redress any housing imbalance that exists; and
- Responding to the requirements of a changing population and of particular groups in the community, by increasing the supply of accessible and specialist housing (including ground floor flats, flats with lifts and bungalow accommodation) which is able to meet people's needs throughout their lifetimes based on locally derived evidence of need and demand.

And

- 2. On larger developments (typically of 100 dwellings or more) at least 5% of total plots should be provided as serviced plots to enable the construction of self-build or custom build housing. On sites of 200 dwellings or more, additional specialised housing (including extra care housing) should be considered where demand exists to meet defined specialist needs.
- 13.Detail has been added to the Policy following comments arising from the findings at the initial examination hearings together with changing Government policy regarding housing mix, including self-build and supporting the local changing and ageing population. As a result, additional criterion has been added to the policy regarding self and custom build and specialised housing on larger developments. The development of specialised housing could have an impact on viability but the Policy is phrased flexibly to enable negotiation where viability could be an issue.
- 14.**Conclusion:** The Council is confident that this Policy as it stands is unlikely to impact on whole plan viability as it provides flexibility in terms of negotiation where required. It should be noted that the Council currently intends to expand on this

Policy in due course in the form of a 'Housing Mix' SPD with the assurance that this will not impact any further on whole plan viability.

Policy 8 Affordable Housing

15. This policy is considered to reflect the principles of the NPPF, particularly paragraphs 50 and 159. This is a key Policy for the Council and sets out its clear intention to maximise the delivery of affordable housing on the majority of development in Cornwall. Policy 8 has been amended in terms of targets from the Proposed Submission version of the Strategic Policies document:

The following provision on site will be sought:

- 50% in Zone 1 and 2 including the town of St Ives; and
- 40% in Zones 3, 4 and 5 including the towns of Falmouth/Penryn; Truro; Bodmin; Bude; Saltash; Hayle; Launceston; St Austell; Wadebridge; Penzance: Camborne/ Pool/ Redruth; Helston and Liskeard.

To the following in the Schedule of Further Significant Changes consultation version:

Developments must provide the target levels of affordable housing as set out below [and in Table 4]:

- 50% in Zone 1
- 40% in Zone 2
- 35% in Zone 3
- 30% in Zone 4
- 25% in Zone 5
- 16. The affordable housing targets have been amended to reflect the conclusions from viability evidence and from debate at the initial Examination Hearings. The March 2015 viability findings proposed that affordable housing targets could be framed as 50% for Zone 1, 40% for Zone 2 and 30%-35% for Zones 3 and 4 and that a target of 20% might be appropriate to capture the more viable types of development in Zone 5. There was considerable debate at the Examination Hearings and the Inspector concluded in his findings that 'for zone 5, [I] consider that an appropriate balance between aspiration and realism is in the order of 25%, provided that for all other zones the percentages are as recommended in the Study'.
- 17.**Conclusion:** As the affordable housing targets are now in line with the Local Plan Inspector's findings, policy requirements in terms of affordable housing proportions by zone can generally be considered to have no likely impact on whole plan viability.
- 18.It is recommended that the impact of Policy 8 be monitored on a regular basis and if it is found that even with interventions it is proven that key sites in Cornwall are not coming forward for development as required then a review of this Policy will be instigated.

Policy 14 Development Standards

19. This policy is considered to reflect the principles of the NPPF, particularly paragraphs 59 and 95, and is a general policy relating to the quality of development. References to zero carbon have been removed from the Policy so as to be in line with national policy. Two new criterion have been added to this policy as follows:

All new development will be expected to achieve the provision of the following:

- 1. Sufficient internal space in housing for everyday activities and to enable flexibility and adaptability by meeting nationally described space standards; and....
- 8. Housing developments of 10 dwellings or greater should provide 25% of dwellings as accessible homes (Building Regulations Approved Document M4 (2): Accessible and adaptable dwellings or successor documents).
- 20.Criterion 1 has been added into this policy to refer specifically to the new nationally described space standards as set out in Government guidance. It is not a building regulation and remains solely within the planning system as a new form of technical planning standard. It sets out requirements for the gross internal floor area of new dwellings at a defined level of occupancy as well as floor areas and dimensions for key parts of the home, notably bedrooms, storage and floor to ceiling height. Once a local authority has adopted the space standard in its Local Plan, the relating of internal space to the number of bedspaces as a means of classification for assessment purposes is enabled when designing new homes and seeking planning approval.
- 21. Viability testing^{vi} in March 2015 incorporated the fact that DCLG was consulting on minimum space standards for dwellings, and the testing at this time used the affordable housing dwelling sizes that met these proposed national standards. As such, the potential impact of using these national standards have been incorporated within viability testing throughout 2015 and it has been concluded that the inclusion of these standards in Local Plan policy will not impact on overall development viability.
- 22.Criterion 8 has been added to ensure that a good proportion of new housing is accessible housing. It is important that our housing market is appropriate to meet the needs of the community, and including meeting the challenges presented by our aging and changing population. Significant numbers of people in Cornwall experience issues with mobility. 38% or 2 in 5 households in Cornwall contained at least one person with a long term health problem or disability. Accessible housing aims to give the widest range of people, including those with physical and/or sensory impairments, older people and children, convenient and independent access into and around the built environment (externally and internally) and also equal access to services. Building Regulation M4 (2) Accessible and Adaptable Dwellings is designed with particular attention to circulation within the home and external routes to transport infrastructure.
- 23.Additional viability testing^{vii} has been undertaken and concluded that the provision of 25% of dwellings as accessible homes would not materially affect the viability of new development overall. There may be some instances where the viability of development may be impacted and the policy is flexible enough for negotiation to resolve the majority of issues that could arise.
- 24.**Conclusion:** it is considered that this policy is unlikely to have an impact on the viability of the whole plan. Requirements that may have an impact have been tested in terms of viability and the requirement is flexibly worded to enable negotiation to resolve any arising issues.

Policy 23a European Protected Sites

25. This new policy generally reflects the principles of NPPF chapter 11 and has arisen out of discussions with Natural England to provide clarity over the need for tests to be carried out in the European sites impact zones. This new policy requires:

The highest level of protection will be given to potential, candidate and existing Special Protection Areas, and possible, candidate and existing special Areas of Conservation and Ramsar sites.

Proposals having an adverse impact on the integrity of such areas that cannot be avoided or adequately mitigated to remove any adverse effect will not be permitted other than in exceptional circumstances. These circumstances will only apply where there are:

- a) no alternatives;
- b) imperative reasons of overriding public interest; and
- c) necessary compensatory provision can be secured.

Mitigation:

This will include provision of appropriate buffer areas as set out in figure 6, and as informed by emerging evidence base and site management based on up-to-date evidence and management plans.

- 1. Development will only be permitted where the Council is satisfied that any necessary mitigation is included such that, in combination with other development, there will not be adverse effects on the integrity of European Nature Conservation Sites.
- 2. For residential development, the required suite of mitigation measures relating to the European Nature Conservation Sites in figure 6 consists of a combination of the following measures:
 - a) Access and Visitor Management: measures to manage the number of recreational visits to the European sites in figure 6; and to modify visitor behaviour within those sites so as to reduce the potential for harmful recreational impacts.
 - b) Monitoring of the impacts of new development on the European Nature Conservation Sites shown in figure 6 and establishing a better evidence base: to reduce uncertainty and inform future refinement of existing management plans and mitigation measures.

To achieve these mitigation measures, all residential development within the zones shown in figure 6 and as informed by the emerging evidence base, that result in additional dwellings will be required to provide for appropriate management, mitigation and/or financial contributions towards off-site mitigation. This will need to be agreed and secured prior to approval of the development.

The required level of contributions (to be set out in more detail in the Mitigation Strategy Supplementary Planning Document) will be based on x/y where:

- X = the assessed overall costs of the package of mitigation measures set out in (a) and (b) above needed to offset potentially harmful visits to the European Nature Conservation Sites, and
- Y = the number of contributing dwellings (having regard also to the size of dwelling).

In addition, all residential developments within the zones shown in figure 6 will be required to contribute towards monitoring.

- 26. This policy focuses primarily upon ensuring schemes are designed to avoid impacts upon designated sites. However where sites are located in the identified buffer zones appropriate assessments will identify the need for mitigation on the management of recreational pressures. The Policy allows for a contributions approach (intended to be collected through S106 or CIL for such developments).
- 27.A Mitigation Strategy for European Sites SPD is currently proposed and intended to provide further guidance and as SPD and it is anticipated that the majority of survey work will be completed by the time the Local Plan Examination resumes and an updated picture can be presented at this stage. The Council is working alongside Natural England in the development of this Policy and will continue to do so.
- 28.**Conclusion:** Cornwall Council considers that, while further survey work is being undertaken to support the Policy, experience to date in agreeing development within areas affected by the buffer areas has shown no significant impact upon the deliverability or viability of schemes due to the nature of the mitigation.

Conclusion and Recommendations

- 29. Cornwall Council recognises that it is not only the impact of each policy requirement in the Cornwall Local Plan: Strategic Policies document that has to be tested but also the combined and cumulative impact of the policies.
- 30. The majority of policies in the Strategic Policies document are strategic by nature and generally follow national guidance. Some of these policies have been considered in more detail in this report if it was felt they might have the potential to impact on viability. However, the Council has concluded that any site specific viability issues that may arise under policies 6 (paragraph 14), 8 (paragraphs 17 & 18), 14 (paragraph 24) or 23a (paragraph 28) can be resolved through negotiation.
- 31. The Council does plan to support many of the policies in the Strategic Policies document with supplementary planning guidance. All planned and proposed development plan documents will be tested in terms of their policy impact on viability. Cornwall Council is therefore confident that development plan documents and supplementary planning guidance will not further compromise viability.
- 32.In terms of Policy 3 and delivery through Neighbourhood Plans individually these plans should not constrain development or impose extra policy burdens of development that may prejudice the delivery of the Council's Local Plan. However, the Council is aware that this situation needs monitoring and understands that it may be necessary at some point (when a number of neighbourhood plans are in place) to assess whether or not neighbourhood plans cumulatively add to the policy burden on development.

Recommendations

- 33. There is a requirement to monitor the impact on deliverability through the neighbourhood planning route will need to be monitored for any cumulative impact on whole plan viability.
- 34.It is recommended that the impact of Policy 8 be monitored on a regular basis and if it is found that even with intervention it is proven that key sites in Cornwall are

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not coming forward for development as required for viability reasons then a review of this Policy will be instigated.

¹ Cornwall Council (2016) Proposed Schedule of Further Significant Changes to the Cornwall Local Plan Strategic Policies Proposed Submission Document – 2010-2030 (March 2014) and Schedule of Focused Changes (September 2014)

[&]quot; Three Dragons and Opinion Research Services (2012) Housing Strategic Viability Appraisal

Three Dragons and Opinion Research Services (2014) Update of Market Values and Response to Stakeholder Feedback on the Update of Market Values July 2014

iv Three Dragons (2015) Viability Study Refresh: Report to Cornwall Council

^v Three Dragons (2015) Viability Study: Local Plan Accessibility Standards Additional Testing

vi Three Dragons (2015) Viability Study Refresh: Report to Cornwall Council

vii Three Dragons (2015) Viability Study: Local Plan Accessibility Standards Additional Testing

Appendix 1: Cornwall Local Plan: Strategic Policies - Policy checklist for impact on Whole Plan Viability

Policy	Title	Submission Version (February 2015) Policy Text	Submission Assessment	Further Action	Post Submission Version (January 2016) Policy Text	Post Submission Assessment	Further Action	Overall Conclusion (as at 18/01/16)
1	Presumption in Favour of Sustainable Development	When considering development proposals the Council will take a positive approach that reflects the presumption in favour of sustainable development contained in the National Planning Policy Framework and set out by the policies of this Local Plan. We will work with applicants, infrastructure providers and the local community to find solutions which mean that proposals will be approved wherever possible, and to secure development that improves the economic, social and environmental conditions in the area. Planning applications that accord with the policies in this Local Plan and supporting Development Plan and Supplementary Planning Documents (including, where relevant, with policies in Neighbourhood Plans) will be regarded as sustainable development and be approved, unless material considerations indicate otherwise. When considering whether a development proposal is sustainable or not, account will be taken of its location, layout, design and use against the three pillars of economic development, social development and environmental protection and improvement. Where there are no policies relevant to the application at the time of making the decision the Council will grant permission unless material considerations indicate otherwise – taking into account whether: a) Any adverse impacts of granting permission would significantly and demonstrably outweigh the benefits, when assessed against the policies in the National Planning Policy Framework taken as a whole; or b) Specific policies in that Framework indicate that development should be restricted.	Reflects the principles of the NPPF paragraphs 11-16 and 151 Response Report: Nothing identified	Consider that this policy is in line with the NPPF and will not impact on whole plan viability	When considering development proposals the Council will take a positive approach that reflects the presumption in favour of sustainable development contained in the National Planning Policy Framework and set out by the policies of this Local Plan. We will work with applicants, infrastructure providers and the local community to find solutions which mean that proposals will be approved wherever possible, and to secure development that improves the economic, social and environmental conditions in the area. Planning applications that accord with the policies in this Local Plan and supporting Development Plan and Supplementary Planning Documents (including, where relevant, with policies in Neighbourhood Plans) will be regarded as sustainable development and be approved, unless material considerations indicate otherwise. When considering whether a development proposal is sustainable or not, account will be taken of its location, layout, design and use against the three pillars of economic development, social development and environmental protection and improvement. Where there are no policies relevant to the application at the time of making the decision the Council will grant permission unless material considerations indicate otherwise – taking into account whether: a) Any adverse impacts of granting permission would significantly and demonstrably outweigh the benefits, when assessed against the policies in the National Planning Policy Framework taken as a whole; or b) Specific policies in that Framework indicate that development should be restricted.	No changes made to this policy – previous conclusion stands	n/a	Will not impact on whole plan viability
2	Spatial Strategy	 New development should provide the most sustainable approach to accommodating growth; making the best use of infrastructure and services whilst respecting the natural and historic character of Cornwall. Overall, development should seek to: Improve conditions for business and investment providing for an overall increase of jobs supporting the provision of better paid full-time employment opportunities to drive an increase in the Gross Domestic Product to rise above 75% of the EU's average. Provide for 422,400 sq. m of employment floorspace over the plan period to help deliver a mix of 211,250 sq m of B1a office and 211,150 sq m of B1, B2 and B8 industrial premises. Deliver renewable and low carbon energies, increase energy efficiency and minimise resource consumption through a range of onshore renewable/low carbon technologies. Provide for 47,500 homes over the plan period at an average rate of about 2,300 per year to 2030 to help deliver sufficient new housing of appropriate types to meet future requirements in particular meeting affordable housing and Gypsy and Traveller needs. Positively manage new development in Cornwall through:	Reflects the principles of the NPPF particularly paragraph 156 Response Report: Nothing identified	Consider that this policy will not impact on whole plan viability.	New development should provide a sustainable approach to accommodating growth, providing a well balanced mix of economic, social and environmental benefits. This should maintain the dispersed development pattern of Cornwall and provide homes and jobs in a proportional manner based on the role and function of each place. Strategic scale growth will be accommodated in our main towns and city where they can best support regeneration and sustainable development. Overall, development should seek to meet the following objectives of the Plan for Cornwall: 1. Respecting and enhancing quality of place: Proposals should maintain and respect the special character of Cornwall, recognising that all urban and rural landscapes, designated and undesignated, are important by: a. Ensuring that the design of development is high quality and demonstrates a cultural, physical and aesthetic understanding of its location; b. Causing no significant adverse impact upon the biodiversity, beauty and diversity of landscape and seascape, character and setting of settlements, wealth of natural resources, agricultural, historic and recreational value of Cornwall; c. Identifying the value and sensitivity, of the character and importance of landscapes, environmental and historic assets, and ensuring that they are protected, enhanced and conserved proportional to their value; d. Protecting, conserving and enhancing the landscape character and the natural beauty of the AONB and undeveloped coast, and the outstanding universal value of the World Heritage Site.	Policy 2 Key targets and spatial strategy of submission document was deleted to enable the creation of two separate polices – Policy 2 Spatial Strategy and Policy 2a Key Targets. Policy 2 has been rewritten to enable the grouping of key spatial elements to provide clarity over the scope and intention of the Plan. Policy 2 includes the addition of text from the now deleted Policy 22a Protection of the Countryside.	Consider that this policy is in line with the NPPF and will not impact on whole plan viability.	Will not impact on whole plan viability

environmental assets to climate change.

- 6. Maintain the special character of Cornwall, recognising all urban and rural landscapes both designated and undesignated are important, in order to;
 - a. Promote and enhance the special qualities and special features that make up the diverse and locally distinctive landscapes of Cornwall;
 - b. Identify the value and sensitivity off all landscapes, understanding what is important to the character to allow them to be protected, enhanced and conserved;
 - c. Create resilient landscapes and sensitively accommodate investment and growth within Cornwall's unique landscape qualities, ensuring people continue to be drawn to Cornwall to visit and for a thriving healthy population to live and work;
 - d. Conserve and enhance the natural beauty of the AONB and undeveloped coast, and the outstanding universal value of the World Heritage Site.
- 7. Re-enforce the spatial strategy of a continued dispersed development pattern providing homes and jobs, in a proportional manner, where they can best sustain the role and function of local communities in towns and villages and that of their catchment as set out in this Plan's Community Network Area based policies and subsequent Neighbourhood Plans.
- 8. Reflect the importance to the strength of Cornwall's economy as a whole, through;
 - a) supporting the economic regeneration of Camborne and Redruth and the emerging retail function of Pool.
 - b) optimising the economic opportunity and maximises existing linkages in mid-Cornwall by:
 - supporting the role of Bodmin as a strategic employment location taking advantage of its position on the transport network;
 - ii. allocating mixed use development to deliver the ecocommunity at West Carclaze/Baal and Par Docks;
 - iii. supporting the economic regeneration of St Austell as a centre for retail, business and leisure with a focus on promoting 'green' industries;
 - iv. supporting the St Austell, St Blazey and China Clay Regeneration Area small scale exemplar development will be supported which positively contributes to local objectives;
 - v. supporting the Newquay Cornwall Airport and the Aerohub Enterprise Zone through improved linkages as an economic catalyst for the wider Newquay area and beyond.
 - supporting Truro's wider role as an economic and service centre and grow its role as a retail alternative to major centres outside of Cornwall;
 - d) supporting economic development in south east Cornwall meeting the area's own needs and benefit from its relationship with Plymouth;
 - e) strengthening the role of Launceston and Saltash as gateways to Cornwall through economic growth along the A30 and A38;
 - f) providing for marine businesses and maximise the economic growth and the benefits of the proximity to the Combined Universities in Falmouth;
 - g) supporting the economic regeneration of Penzance as a retail, business and leisure centre, and travel interchange, including the improvement of Penzance Harbour, and retention of a main line rail link to Penzance as a strategic link for Cornwall and the UK;
 - h) supporting town centres, housing renewal and regeneration.

- 2. Providing solutions to current and future issues: Proposals should assist the creation of resilient and cohesive communities by:
 - a. Delivering renewable and low carbon energies, increasing energy efficiency and minimising resource consumption through a range of renewable and low carbon technologies;
 - Ensuring that built and environmental assets can adapt to and be resilient to climate change;
 - c. Creating resilient landscapes and sensitively accommodating investment and growth within Cornwall's unique landscape, ensuring that people continue to be drawn to Cornwall to visit and invest, and for a thriving healthy population to live and work:
 - d. Supporting the development and delivery of Neighbourhood Plans and other community based initiatives that help to make communities more resilient.
- 3. Generating and sustaining economic activity: Proposals will be welcome that improves conditions for business and investment in Cornwall, in particular by:
 - Supporting key regeneration activities and the economic vision for Cornwall;
 - Providing homes and jobs in a proportional manner, where they can best sustain the role and function of local communities and that of their catchment;
 - c. Supporting the expansion of existing businesses and the indigenous businesses of agriculture, fishing and mining;
 - d. Safeguarding waterfront sites, docks and ports to provide for marine businesses;
 - Maximising the economic growth and benefits of education, skills development, research, and the colleges and Combined Universities in Cornwall;
 - f. Supporting employment schemes in both towns and rural areas, giving particular emphasis to quality, permanent work opportunities that break seasonal labour cycles;
 - Supporting smart specialisation sectors including; food; aerospace; marine; renewable energies (including geothermal); and cultural industries;
 - h. Supporting the provision of work hubs and the ability to work from home through live/work units;
 - i. Supporting the Enterprise Zone Aerohub at Newquay Airport as an economic catalyst for the wider Newquay, Clay Country and St Austell area through improved linkages;
 - j. Supporting the economic regeneration of Camborne, Pool and Redruth:
 - The regeneration of Hayle, focussing mainly on the harbour area and the development of the wave hub and associated employment development;
 - Optimising the economic opportunity and maximising existing linkages in mid-Cornwall by:
 - supporting the role of Bodmin as a strategic employment location taking advantage of its position on the transport network;
 - ii. identifying mixed use development to deliver the ecocommunity at West Carclaze / Baal and Par Docks, to help deliver an exemplar development that provides a showcase for sustainable, greener, low carbon living;
 - iii. supporting the economic regeneration of St Austell as a centre for retail, business and leisure with a focus on promoting 'green' industries;
 - m. Supporting economic development in South East Cornwall that meets the area's own needs and benefits from its relationship with Plymouth;
 - n. Supporting Truro's wider role as an economic and service centre, and maintaining its role in the retail hierarchy and as a retail alternative to major centres outside of Cornwall;
 - Strengthening the role of Launceston and Saltash as gateways to Cornwall;
 - p. Supporting the economic regeneration of Penzance, including the improvement of Penzance Harbour, and retention of a

Generally reflects the principles of the NPPF particularly paragraph 156

			main line rail link to Penzance as a strategic link for Cornwall
			and the UK.
2a Key Targets Previously part of Policy 2 and Policy 12	n/a	n/a	The Local Plan will provide homes in a proportional manner where they can best meet need and sustain the role and function of local communities and that of their catchment. Development proposals in the period to 2030 should help to deliver: 1. 52,500 homes at an average rate of about 2,625 per year to 2030, to help deliver sufficient new housing of appropriate types to meet future requirements. In particular, meeting affordable housing needs; and 2. At least 318 permanent pitches for Gypsies and Travellers, 60 transit pitches and 11 plots for Travelling Showpeople; and employment floorspace to help deliver a mix of 359,583 sq. emproysion of bed spaces within purpose-built student accommodation commensurate with the scale of expansion of the university in Falmouth with Penryn. Denzance with Newlyn. Heamoor. Gulval and Lonarock Lonarock
			Falmouth and Penryn CNA residual 600
			CNA Total 3,400 25,750 21,667 Truro with
			Threemilestone and 3,900 Shortlanesend
			Truro and Roseland CNA residual 1,200
			CNA Total 5,100 38,333 31,250 St Agnes & Perranporth 1,100 15,167 0,233
			CNA Total 13,167 9,333
			Downs 4,400

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Wadebridge and Padstow CNA residual 1,000 CNA Total 2,100 6,667 Bodmin 3,100 Bodmin CNA residual 100				
Padstow CNA residual 1,000 CNA Total 2,100 6,667 Bodmin 3,100 Bodmin CNA residual 100				
Bodmin 3,100 Bodmin CNA residual 100				
Bodmin CNA residual 100	<u>24,667</u>			
	24,667			
	<u>24,667</u>			
<u>CNA Total</u> <u>3,200</u> <u>22,833</u>				
Camelford 375				
Camelford CNA remainder 625				
<u>CNA Total</u> <u>1,000</u> <u>3,917</u>	<u>3,917</u>			
Bude with Stratton, 1,200 Flexbury and Poughill				
Bude CNA residual 600				
<u>CNA Total</u> <u>1,800</u> <u>10,583</u>	10,583			
<u>Launceston</u> 1,800				
Launceston CNA residual 500				
<u>CNA Total</u> <u>2,300</u> <u>14,083</u>	<u>28,167</u>			
<u>Liskeard</u> <u>1,400</u>				
Liskeard and Looe CNA residual 1,500				
<u>CNA Total</u> <u>2,900</u> <u>20,667</u>	<u>23,667</u>			
Callington 480				
Caradon CNA remainder 520				
<u>CNA Total</u> <u>1,000</u> <u>3,667</u>	<u>11,083</u>			
<u>Saltash</u> <u>1,200</u>				
<u>Torpoint</u> <u>350</u>				
Cornwall Gateway CNA residual 350				
<u>CNA Total</u> <u>1,900</u> <u>6,917</u>	10,583			
TOTAL: 52,500 359,583	344,417			
Role and Function of Function	estment in services and function of	Policy 3 amended to provide	Consider that this	Unlikely to impact on
Places places. New development 2010-2030 will be accommodated in accordance with the following hierarchy: The NPPF policy is unlikely to paragraph 156 particularly paragraph 156 have an		additional certainty regarding	policy is unlikely to have an	whole plan viability
1. Delivery of the overall housing provision as set out in Policy 2 alongside /arger scale community, cultural, leisure, retail, utility, employment will be managed through a site allocations DPD or Report: a certain 1. Delivery of strategic scale housing, community retail, utility and employment provision will be a certain a Site Allocations DPD or Neighbourhood Plans	e managed through	delivery within some of the CNAs without a main	impact on viability.	
Neighbourhood Plans for the following towns: nothing amount of locations:		town and where	Need to monitor	
Falmouth with Penryn; may be • Bude with Stratton, Flexbury and Poughil	II;	delivery would be challenging	progress of	
Penzance with Newlyn; required to • Callington;		without the	Neighbourho od Plans to	
St Austell; ensure that ensure that Truro with Threemilestone; ensure that this Camborne with Pool, Illogan and Redruth Camelford;	1,	naming of an additional	see if there	
Newquay; conclusion • Falmouth with Penryn;		settlement.	is anything	

Bodmin;
Launceston;
Bude with Stratton and Poughill;
Helston;
St Ives with Carbis Bay;
Saltash;
Hayle;
Liskeard and
Wadebridge.

- 2. To promote vibrant local communities and support local services, an appropriate level of growth and investment will be encouraged in other settlements to reinforce their role as providers of employment; community; leisure; and retail facilities.
- 3. Outside of the main towns identified in this policy housing growth will be delivered through identification of sites where required through Neighbourhood Plans, affordable housing led schemes (i.e. exception schemes where market housing is required to provide cross subsidy) under Policy 9 and infill development defined below.

Infill for the purposes of residential development should be proportionate to the scale of the settlement and within its boundaries, respect the settlement and landscape character of the locality and not physically extend the settlement. It must clearly relate to part of an established settlement and not isolated dwellings. Particular preference will be given to sites on previously developed land.

does not alter.

Need to monitor progress of the Allocations DPD to see if there is anything arising out of this that could affect whole plan viability.

Need to monitor progress of Neighbourho od Plans DPD to see if there is anything arising out of this that could affect whole plan viability.

Need to monitor progress of the Guide to Distribution of Housing in Rural Areas SPD (reached scoping stage) to see if there is anything arising out of this that could affect whole plan viability.

•

- Helston;
- Launceston;

Hayle;

- Liskeard;
- Newguay with Quintrell Downs;
- Penzance with Newlyn, Heamoor, Gulval and Longrock;
- Saltash;
- St Austell;
- St Ives with Carbis Bay;
- Torpoint;
- Truro with Threemilestone and Shortlanesend; and
- Wadebridge.

Development within these named towns will provide an appropriate level of affordable housing in accordance with the requirements of Policy 8 and after requirements are met, through the exceptions approach set out in Policy 9.

- 2. The provision of eco-communities at West Carclaze/ Baal and Par Docks led by a masterplan and design code that will set out the framework for the development, and reflect the aspiration for environmental quality, including the delivery of all of the following alongside the other policies of this plan:
 - 30% affordable housing and 5% self and/or custom build housing;
 - Improved access to public transport and non-car travel modes.

And for the West Carclaze /Baal sites:

- Provision of employment space, Carluddon technology park and space for further economic growth;
- The provision of a new local centre to include facilities for health, neighbourhood shopping, community facilities and a new primary school;
- Strategic scale open space with public access and trails linking into existing networks as part of green infrastructure improvements;
- The retention of the Sky Tip and other distinctive landscape features as part of the green infrastructure of the site
- Demonstrate high levels of energy efficiency in the fabric of buildings on the site
- Strategic Sustainable Urban Drainage Systems to reduce flood risk on and beyond the site;
- Meeting all of the regulated energy requirements of the development from renewable and low carbon sources on or near to the site;
- Provision of low carbon heat via a heat network with consideration given to sourcing that heat from geothermal resources within the vicinity of the site; and
- Improved access to public transport and non-car travel modes.

The site for the eco-communities will be identified through the Site Allocations DPD.

3. Outside of the main towns identified in this Policy, housing growth will be delivered for the remainder of the Community Network Area housing requirement through identification of sites where required through Neighbourhood Plans, windfall of under ten units, including infill schemes under Policy 8 and rural exception sites under Policy 9 defined below. The indicative target for each Parish should assume no major planned growth in the AONB and otherwise be calculated from a pro rata basis on the number of households in the parish.

Within the AONB or its setting, schemes will be supported where they are in accordance with the other policies of this plan and can demonstrate that they conserve and enhance the landscape character and natural beauty of the AONB. Major development proposals will not be supported in the AONB.

Policy provides clarity to applicants and decision makers as to how policy 8 and policy 9 should be administered and definition of infill.

Additional wording added to make clear that major proposals within the AONB will not be supported.

Generally reflects the principles of the NPPF particularly paragraph 156

could affect whole plan viability. Individually, this should not happen as they are developed to be in general conformity with the Local Plan. Cumulatively there is a need to monitor the overall impact to understand if there could be an impact on whole plan viability.

arising out of

these that

4 Shopping, Services and Community Facilities	 Development will be permitted where it supports the vitality and viability of town centres and maintains and enhances a good and appropriate range of shops, services and community facilities. Retail and other town centre uses outside defined town centres (with the exception of small scale rural development) must show there is no significant adverse impact on the viability and vitality of the existing centre, and demonstrate the application of a sequential approach to site selection or demonstrate an overriding strategic role for the economic and social sustainability of Cornwall. Residential development, such as accommodation for the elderly is supported in town centres where it supports the vitality and viability of town centres; Community facilities and local shops should, wherever possible, be retained and new ones supported. Loss of provision will only be acceptable where the proposal shows: no need for the facility or service; it is not viable; or adequate facilities or services exist or are being re-provided that are similarly accessible by walking, cycling or public transport. 	Reflects the principles of the NPPF (advocates a sequential approach) particularly paragraphs 24-27, 156 and 161 Response Report: Nothing identified	Consider that this policy will not impact on whole plan viability. Need to monitor progress of the Allocations DPD to see if there is anything arising out of this that could affect whole plan viability.	retained and new ones supported. Loss of provision will only be acceptable where the proposal shows: a. no need for the facility or service; b. it is not viable; or c. adequate facilities or services exist or the service can be provided in locations that are similarly accessible by walking, cycling or public transport.	Additional text in policy to replace repeated criterion relating to change of use in PSAs previously in CNA policies. Reference to over-riding the sequential test approach has been removed Generally reflects the principles of the NPPF (advocates a sequential approach) particularly paragraphs 24-27, 156 and 161	Consider that this policy will not impact on whole plan viability.	Will have no impact on whole plan viability
5 Jobs and Skills	 To stimulate new jobs and economic growth development proposals will be supported where they contribute to any of the following: The enhancement of the quality and range of tourism facilities through the provision of high quality sustainable tourism facilities, attractions, accommodation and the upgrading of existing facilities in sustainable locations. Support growth in the marine sector in ports and harbours ensuring marine related employment, leisure and community sites are protected from alternative uses that do not require water side locations. Support the Enterprise Zone Aerohub at Newquay Airport through improved linkages as an economic catalyst for the wider Newquay area. Provide education facilities that improve the training and skills base and encourage knowledge based businesses and creative industries associated with Cornwall's colleges and the universities particularly where this enables graduate retention. Existing and potential strategic employment land and buildings along with sites considered locally important will be safeguarded. In all other cases existing employment land and buildings will be safeguarded where they are viable. Such land and buildings will only be considered for alternative uses where this does not result in the loss of economic performance i.e. through the redevelopment for a mix of uses. Employment proposals should be located either: within or well integrated to our city, towns and villages; or on existing employment (uses B1, B2 and B8) locations where re-location would be impractical or not viable; or within areas that are well served by public transport and communications infrastructure; or in the countryside and smaller rural settlements where it is of a scale appropriate to its location or where the use can show an overriding business need for its location. <td>Generally reflects the principles of the NPPF particularly paragraphs 21, 28, 156, 161 and 162 Response Report: Nothing identified</td><td>Consider that this policy will not impact on whole plan viability. Need to monitor progress of the Allocations DPD to see if there is anything arising out of this that could affect whole plan viability.</td><td>2. Support growth in the marine sector in ports and harbours ensuring that marine related employment, leisure and community</td><td>Generally reflects the principles of the NPPF particularly paragraphs 21, 28, 156, 161 and</td><td>Consider that this policy will not impact on whole plan viability.</td><td>Will have no impact on whole plan viability</td>	Generally reflects the principles of the NPPF particularly paragraphs 21, 28, 156, 161 and 162 Response Report: Nothing identified	Consider that this policy will not impact on whole plan viability. Need to monitor progress of the Allocations DPD to see if there is anything arising out of this that could affect whole plan viability.	2. Support growth in the marine sector in ports and harbours ensuring that marine related employment, leisure and community	Generally reflects the principles of the NPPF particularly paragraphs 21, 28, 156, 161 and	Consider that this policy will not impact on whole plan viability.	Will have no impact on whole plan viability

	Exceptional proposals with significant economic benefit will be			scale appropriate to its location or where the use can show an			
	supported.		<u> </u>	overriding locational and business need to be in that location.			
6 Housing Mix		Reflects the	Consider	New housing developments of 10 dwellings or more should include an	Detail added	Consider	Unlikely to
	size, type, price and tenure to address identified needs and market	principles of	that this	appropriate mix of house size, type, price and tenure to address	regarding	that this	have an
	demand and to support mixed communities, based on the following	the NPPF	policy is	identified needs and market demand and to support mixed	housing mix,	policy is	impact on
	principles:	particularly	unlikely to	communities.	including self-	unlikely to	whole plan
		paragraphs	have an		build and	have an	viability
	1. Proposals of 10 or more dwellings should seek to provide a range of	50, 156 and	impact on	1. Proposals should seek to:	supporting the	impact on	
	housing type and tenure.	159	whole plan	 Addressing affordable housing need and housing demand for 	local aging	whole plan	
	To achieve this mix development should aim to:		viability	both affordable, market housing and starter homes including	population.	viability	
	 Address affordable housing need and housing demand; 	Response		self-build and custom-build housing; and			
	Contribute to the diversity of housing in the local area and help to	Report:	Need to	 Use local evidence of the need and demand for specific 	Additional	A Housing	
	redress any housing imbalance that exists;	nothing	monitor	types, tenures and sizes of housing to contribute to the	criterion added	Mix SPD is	
	Respond to the requirements of a changing population; and	identified	progress of	diversity of housing in the local area and help to redress any	regarding self-	currently	
	Employ imaginative design solutions.		the Housing	housing imbalance that exists; and	build and	proposed	
	, , , , , , , , , , , , , , , , , , ,	A Housing Mix	Mix SPD	 Responding to the requirements of a changing population 	specialised	and intended	
		SPD is	(reached	and of particular groups in the community, by increasing the	housing on larger	to provide	
		planned. It is	scoping	supply of accessible and specialist housing (including ground	developments.	guidance on	
		intended to	stage -	floor flats, flats with lifts and bungalow accommodation)	The development	an	
		provide	nothing	which is able to meet people's needs throughout their	of specialised	appropriate	
			identified at				
		guidance on		lifetimes based on locally derived evidence of need and	housing could	housing mix	
		an appropriate	this stage)	demand.	have an impact	specific to	
		housing mix	to see if	And	on viability but	meet	
		specific to	there is	And	the Policy is	Cornwall's	
		meet	anything		phrased flexibly	needs. As an	
		Cornwall's	arising out of		to enable	SPD, this will	
		needs. This	this that	least 5% of total plots should be provided as serviced plots to	negotiation	not add to	
		will not add to	could affect	enable the construction of self-build or custom build housing. On	where viability	development	
		development	whole plan	sites of 200 dwellings or more, additional specialised housing	could be an	costs.	
		costs.	viability.	(including extra care housing) should be considered where demand exists to meet defined specialist needs.	issue.		
		Further action	Any optional	demand exists to meet defined specialist needs.	Generally reflects		
		required -	proposals		the principles of		
		need to	from the		the NPPF		
		monitor	current		particularly		
		outcomes of	Housing		paragraphs 50,		
		review of the	Standards		156 and 159		
		Housing	review that		130 and 139		
		Standards	the Council		Additional		
		Review as this	may wish to		viability testing		
		could have an	adopt in		has been		
		impact on this	future are		undertaken and		
		policy in terms	likely to		concluded that		
		of some of the	come		the provision of		
		requirements	through a		accessible homes		
			single issue		would not		
			review once		materially affect		
			the Plan is in		the viability of		
			place.		new		
					development.		
7 Housing in	Additional accommodation to meet needs in the open countryside will	Reflects the	Consider	Additional accommodation to meet housing needs in the open	Policy reordered	Consider	Will have no
the	be focused on the use of existing buildings through:	principles of	that this	countryside will be permitted where it would utilise existing lawful	and additional	that this	impact on
Countryside		the NPPF	policy will	residential or non-residential buildings ten years old or greater	text added to	policy will	whole plan
, , , , ,	1. Replacement dwellings (excluding caravans and chalets) of an	particularly	not impact	through either:	clarify intent and	not impact	viability
	appropriate scale and character or subdivision of existing	paragraphs 55	on whole		sequence of	on whole	
	residential dwellings.	and 159	plan viability	1. Replacement dwellings proportionate to the size of the dwelling	application of	plan viability	
		=====================================	Figure 7 (ability	being replaced and of an appropriate scale and character to their	policy,	Fig. viability	
	2. Reuse suitably constructed redundant or disused buildings which	Response		location or the subdivision of existing residential dwellings; or.	particularly on		
	are considered appropriate to retain and would lead to an	Report:		2. Reuse of suitably constructed redundant, or disused or historic	conversions and		
	enhancement to the immediate setting.	nothing		buildings that are considered appropriate to retain and would	replacement		
	chinancement to the infiliediate setting.	identified		lead to an enhancement to the immediate setting.	dwellings.		
	In addition:	iuentilleu		read to an enhancement to the ininieurate setting.	uweiiiigs.		
	in audition.			Exceptions to this policy apply where the dwelling is required for:	Generally reflects		
1				Exceptions to this policy apply where the dwelling is required for:			
	1.2 Accommodation of a construction suitable for its number and	•	1		the principles of		
	3. Accommodation, of a construction suitable for its purpose and			1 2 Accommodating workers (including section) includes the included	I the NIDDE		
	duration, for workers (including seasonal migrant workers) and			3. Accommodating workers (including seasonal migrant workers),	the NPPF		
	duration, for workers (including seasonal migrant workers) and where no other suitable accommodation is available, to support			to support established and viable rural businesses where no other	particularly		
	duration, for workers (including seasonal migrant workers) and			to support established and viable rural businesses where no other suitable accommodation is available and it would be of a	particularly paragraphs 55		
	duration, for workers (including seasonal migrant workers) and where no other suitable accommodation is available, to support			to support established and viable rural businesses where no other	particularly		

						T	T	
		occupation workers will be allowed where appropriate for these			workers where there is up to date evidence of a functional need			
8	Affordable	needs and supported by an up-to-date evidence of need. All new housing schemes within the plan, including mixed use	Reflects the	It is	of the business for the occupier to live in that specific location. All new housing schemes within the plan on sites where there is a net	The affordable	The Council	Unlikely to
0	Housing	schemes, on sites where there is a net increase of two units or more	principles of	considered	increase of two units or more or 0.2 of a hectare or greater, (not	housing targets	will play an	have an
	Tiousing	or 0.2 of a hectare developments (not including replacement	the NPPF	that this	including replacement dwellings) must contribute towards meeting	have been	active role in	impact on
		dwellings) must contribute towards meeting affordable housing need.	particularly	Policy may	affordable housing need.	amended to	negotiations	whole plan
		,	paragraphs 50	have an	,	reflect the	and will work	viability.
		Developments will aim to provide the target levels of affordable	and 159 but	impact on	Developments must provide the target levels of affordable housing as	conclusions from	with	
		housing as set out below. Contributions will be in accordance with the	could be	the viability	set out below and in Table 4:	viability	developers	
		requirements set out in the Affordable Housing SPD. The SPD provides	considered to	of certain	50% in Zone 1	evidence.	to ensure	
		guidance on viability and the circumstances under which contributions	conflict with	key sites at	40% in Zone 2		that the	
		may be varied or reviewed.	paragraphs 173 and 174.	this point in	35% in Zone 3 30% in Zone 4	There has been a removal of	financial burden of	
		The following provision on site will be sought:	NPPF is clear	time given the current	25% in Zone 5	requirements to	development	
		50% in Zone 1 and 2 including the town of St Ives;	that plans	economic	25 % III Zone 5	comply with SPD	will not deter	
		40% in Zones 3, 4 and 5 including the towns of Falmouth/Penryn;	should be	and housing	The mix of affordable housing products will vary through negotiation	(changed to	development	
		Truro; Bodmin; Bude; Saltash; Hayle; Launceston; St Austell;	aspirational	climate	and shall be provided taking into account the Council's evidence of	reflect guidance	from coming	
		Wadebridge; Penzance; Camborne/Pool/Redruth; Helston and	but realistic.	which could	housing need and any viability constraints identified, reflecting the	provided).	forward	
		Liskeard.	These are	then be said	different markets in different value zones. However, the target		while at the	
			aspirational	to have an	provision is typically in the following tenure proportions:	Generally reflects	same time	
		The mix of affordable housing products will vary through negotiation	targets,	impact on	700/ nambad harras assessed and	the principles of	ensuring	
		and shall be provided taking into account the Council's evidence of	particularly for	whole plan	70% rented homes owned and or managed as affordable housing, provided that the initial rent level (inclusive of any relevant.)	the NPPF	that	
		housing need and any viability constraints identified, reflecting the different markets in different value zones. However, the target	zones 3, 4 and 5 and will be	viability. It is anticipated	provided that the initial rent level (inclusive of any relevant service charges) does not exceed the local housing allowance	particularly paragraphs 50	development will deliver	
		provision is typically in the following tenure proportions:	subject to	that over	Service charges, does not exceed the local housing allowance	and 159.	the	
		70% rented homes owned and or managed by a bone fide	negotiation on	time,	30% intermediate housing for rent or sale, provided that the	2.10 2551	maximum	
		affordable housing provider, provided that the initial rent level	a site by site	development	homes are available at first and subsequent occupation at a price	It is anticipated	level of	
		(inclusive of any relevant service charges) does not exceed the	basis.	that is	which is affordable to a typical local household, taking into	that over time,	affordable	
		local housing allowance	Could affect	currently on	account the estimated purchasing power in such households.	development that	housing.	
		30% intermediate housing for rent or sale, provided that the	the soundness	the margins		is currently on	_	
		homes are available at first and subsequent occupation at a price	element of the	of viability	Planning obligations will be used to ensure that affordable housing is	the margins of	In terms of	
		which is affordable to a typical local household, taking into account	whole plan.	will come	provided and retained for eligible local households.	viability will come	those sites	
		the estimated purchasing power in such households.	Response	forward as confidence in	There may be some circumstances, particularly on sites of five	forward as confidence in the	that may never be	
		Planning obligations will be used to ensure that affordable housing is	Report:	the housing	dwellings or less, where it is more economic or sustainable to seek a	housing market	fully viable,	
		provided and retained for eligible local households.	nothing	market	financial contribution towards the provision of affordable housing on	continues to	the Council	
			identified	continues to	an alternative site.	improve and/or	is committed	
		There may be some circumstances, particularly on sites of 5 dwellings		improve		interventions are	to becoming	
		or less, where it is more economic or sustainable to seek a financial	It is	and/or	Any off site contributions must be broadly equivalent in value to on	employed.	more	
		contribution towards the provision of affordable housing on an	considered		site provision and secured to support the delivery of affordable		proactive in	
		alternative site.	that there are	are	housing through a planning obligation.		the housing	
		Any off site contributions will be broadly equivalent in value to on site	no additional obligations	employed. The Council	A financial or other contribution will be sought from proposals to		market, and has put	
		provision and secured to support the delivery of affordable housing	proposed in	will play an	remove holiday occupancy restrictions on two or more existing		measures in	
		through a planning obligation.	the Affordable	active role in	dwellings where there is evidence of need and where development		place	
			Housing SPD	negotiations	would otherwise have been provided on site for community		through its	
		The Council may in some circumstances, subject to viability, also seek	(reached draft	and will work	infrastructure including affordable housing.		Housing	
		a contribution towards affordable housing from a non-housing	stage).	with			Mandate that	
		development judged to have a significant and demonstrable impact on		developers	Where the splitting of a site would result in two or more sites that are		will ensure	
		the local housing market.		to ensure	physically adjoined, the Council will consider the capacity and suitability of the entire developable area for the purpose of		that critical sites will be	
		A financial or other contribution will be sought from proposals to		that the financial	determining whether it falls above or below the affordable housing		delivered.	
		remove holiday occupancy restrictions on existing dwellings		burden of	thresholds. This includes situations where the density or number of		uenvereu.	
		where there is evidence of need and where development would		development	units in a proposal is lower than might reasonably be expected.		The	
		otherwise have been provided on site for community infrastructure		will not deter	5 1 11 3 11 11 11 11 11 11 11 11 11 11 11		Government	
		including affordable housing.		development			is again	
				from coming			considering	
				forward			the	
				while at the			introduction of a 10	
				same time ensuring			dwelling	
				that			threshold	
				development			and this	
				will deliver			needs to be	
				the			monitored.	
				maximum				
				level of				
				affordable				
L				housing.				

9 Rural	Development proposals on sites outside of existing built up areas in	Reflects the	It is	Development proposals on sites outside of but adjacent to the existing	Policy renamed to	Consider	Will not have
Exception	smaller towns, villages and hamlets, whose primary purpose is to	principles of	considered	built up areas in of smaller towns, villages and hamlets, whose	improve clarity.	that this	an impact on
Sites	provide affordable housing to meet local needs will be supported	the NPPF	that this	primary purpose is to provide affordable housing to meet local needs		policy will	whole plan
	where well related to the settlement and appropriate in scale,	particularly	policy will	will be supported where they are clearly affordable housing led and	Criteria i and iii	not have an	viability.
	character and appearance.	paragraphs 50	not have an	would be well related to the physical form of the settlement and	removed as	impact on	
		and 159	impact on	appropriate in scale, character and appearance.	recommended by	viability.	
	Proposals should be developed in accordance with guidance provided		viability as		the Local Plan		
	in the Affordable Housing SPD. The number, type, size and tenure	Response	the delivery	The number, type, size and tenure of dwellings should reflect	Inspector.		
	should reflect identified local needs as evidenced through the Cornwall	Report:	of these	identified local needs as evidenced through the Cornwall housing			
	housing register or any specific local surveys completed using an	nothing	schemes is	register or any specific local surveys completed using an approved	Criteria ii and iv		
	approved methodology, as detailed in the SPD.	identified	not essential	methodology.	removed as		
		-	to the		unnecessary to		
	While the purpose of such developments should be to provide	It is	delivery of	The purpose of such developments must be primarily to provide	reading of policy.		
	affordable local needs housing, the inclusion of market housing in such	considered	the housing	affordable housing. The inclusion of market housing will only be	The meaninement		
	proposals will be supported where; i) It can demonstrate it meets a local need for housing; and	that there are	target.	supported where the Council is satisfied it is essential for the	The requirement		
		no additional		successful delivery of the development based on detailed financial	to develop		
	ii) The Council is satisfied it is essential for the successful delivery of the development. (For example to fund abnormal development costs	obligations		appraisal (for example to fund abnormal development costs or to deliver a balanced, sustainable community).	proposals in accordance with		
	or to deliver a balanced, sustainable community); and	proposed in the Affordable		deliver a balanced, sustainable community).	the Affordable		
				Market housing must not represent more than EOO/ of the homes or			
	iii) It has the support of the local community measured by the level of support received from the parish council, a positive outcome from a	Housing SPD (reached draft		Market housing must not represent more than 50% of the homes or	Housing SPD is removed.		
		, ,		50% of the land take, excluding infrastructure and services.	removed.		
	local referendum or where there is evidence that it is a community led	stage).		The Council will secure the first and future occupation of the	Generally reflects		
	proposal; and iv) Market housing does not represent more than 50% of the homes			affordable homes to those with a housing need and local connection to	the principles of		
	or 50% of the land take, excluding infrastructure and services.			the settlement or parish in line with the Council's adopted local	the NPPF		
	or 50% of the faild take, excluding infrastructure and services.						
	The Council will secure the first and future occupation of the			connection policies.	particularly paragraphs 50		
	affordable homes to those with a housing need and local connection to				and 159		
	the settlement or parish in line with the Councils adopted local				aliu 139		
	connection policies.						
10 Publicly	On sites within the ownership of the public sector or sites which were	Response	It is	Deleted as per Inspector recommendations	n/a	n/a	n/a
Owned Sites		Report:	considered	Deleted as per hispector recommendations	11/4	11/ 4	11/4
owned sites	the purpose of redevelopment) but which had a public sector use or	nothing	that this				
	ownership immediately prior to disposal, the Council will seek to	identified	policy will				
	negotiate an element of affordable housing to a target of 50% of the	lacitatica	not have an				
	development.		impact on				
			viability as				
			the delivery				
			of these				
			schemes is				
			not essential				
			to the				
			delivery of				
			the housing				
			target. The				
			Council can				
			only insists				
			that		1		
			negotiations				
			negotiations				
			negotiations start at this				
11 Managing	Where the Council is satisfied through the submission of appropriate	Reflects the	negotiations start at this target on its		Criteria 1 and the	Consider	Will not have
11 Managing Viability	evidence that the proposal cannot deliver the full quota of affordable	principles of	negotiations start at this target on its own land.	evidence that the proposal cannot deliver the full quota of affordable	Criteria 1 and the reference to	Consider that this	an impact on
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent	principles of the NPPF	negotiations start at this target on its own land. The rationale for policy 11 is to provide	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent	reference to employing a	that this policy will	an impact on whole plan
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach	principles of the NPPF particularly	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following	reference to employing a sequential	that this policy will not impact	an impact on
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable	principles of the NPPF particularly paragraphs	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers.	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable	reference to employing a sequential approach to	that this policy will not impact on whole	an impact on whole plan
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach	principles of the NPPF particularly	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following	reference to employing a sequential approach to viability removed	that this policy will not impact	an impact on whole plan
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable housing achievable;	principles of the NPPF particularly paragraphs 173-177	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the interest of	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable contribution to affordable housing;	reference to employing a sequential approach to viability removed as recommended	that this policy will not impact on whole	an impact on whole plan
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable	principles of the NPPF particularly paragraphs 173-177 Response	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the interest of transparency	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable contribution to affordable housing; 1. Securing public subsidy or other commuted sums, recognising	reference to employing a sequential approach to viability removed	that this policy will not impact on whole	an impact on whole plan
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable housing achievable; 1. The alteration of the housing mix to reduce scheme costs.	principles of the NPPF particularly paragraphs 173-177 Response Report:	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the interest of transparency and the	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable contribution to affordable housing; 1. Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the	reference to employing a sequential approach to viability removed as recommended by Inspector.	that this policy will not impact on whole	an impact on whole plan
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable housing achievable; 1. The alteration of the housing mix to reduce scheme costs. 2. Securing public subsidy or other commuted sums, recognising	principles of the NPPF particularly paragraphs 173-177 Response Report: nothing	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the interest of transparency and the delivery of	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable contribution to affordable housing; 1. Securing public subsidy or other commuted sums, recognising	reference to employing a sequential approach to viability removed as recommended by Inspector. Criterion 3 and 4	that this policy will not impact on whole	an impact on whole plan
	 evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable housing achievable; The alteration of the housing mix to reduce scheme costs. Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the 	principles of the NPPF particularly paragraphs 173-177 Response Report:	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the interest of transparency and the delivery of affordable	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable contribution to affordable housing; 1. Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the delivery timescales;	reference to employing a sequential approach to viability removed as recommended by Inspector. Criterion 3 and 4 added to aid	that this policy will not impact on whole	an impact on whole plan
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable housing achievable; 1. The alteration of the housing mix to reduce scheme costs. 2. Securing public subsidy or other commuted sums, recognising	principles of the NPPF particularly paragraphs 173-177 Response Report: nothing	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the interest of transparency and the delivery of affordable housing in	 evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable contribution to affordable housing; Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the delivery timescales; Flexibility in the affordable housing tenure, type and size mix 	reference to employing a sequential approach to viability removed as recommended by Inspector. Criterion 3 and 4 added to aid operation of the	that this policy will not impact on whole	an impact on whole plan
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable housing achievable; 1. The alteration of the housing mix to reduce scheme costs. 2. Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the delivery timescales	principles of the NPPF particularly paragraphs 173-177 Response Report: nothing	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the interest of transparency and the delivery of affordable housing in Cornwall it is	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable contribution to affordable housing; 1. Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the delivery timescales;	reference to employing a sequential approach to viability removed as recommended by Inspector. Criterion 3 and 4 added to aid	that this policy will not impact on whole	an impact on whole plan
	 evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable housing achievable; 1. The alteration of the housing mix to reduce scheme costs. 2. Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the delivery timescales 3. The alteration of the affordable housing tenure mix within the 	principles of the NPPF particularly paragraphs 173-177 Response Report: nothing	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the interest of transparency and the delivery of affordable housing in Cornwall it is considered	 evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable contribution to affordable housing; Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the delivery timescales; Flexibility in the affordable housing tenure, type and size mix and/or phasing required within the development; 	reference to employing a sequential approach to viability removed as recommended by Inspector. Criterion 3 and 4 added to aid operation of the policy.	that this policy will not impact on whole	an impact on whole plan
	evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable housing achievable; 1. The alteration of the housing mix to reduce scheme costs. 2. Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the delivery timescales	principles of the NPPF particularly paragraphs 173-177 Response Report: nothing	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the interest of transparency and the delivery of affordable housing in Cornwall it is considered reasonable	 evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable contribution to affordable housing; Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the delivery timescales; Flexibility in the affordable housing tenure, type and size mix and/or phasing required within the development; The transfer of free serviced land / plots to the Council reflecting 	reference to employing a sequential approach to viability removed as recommended by Inspector. Criterion 3 and 4 added to aid operation of the policy. Generally reflects	that this policy will not impact on whole	an impact on whole plan
	 evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will adopt the following sequential approach with the aim of securing the maximum contribution to affordable housing achievable; 1. The alteration of the housing mix to reduce scheme costs. 2. Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the delivery timescales 3. The alteration of the affordable housing tenure mix within the 	principles of the NPPF particularly paragraphs 173-177 Response Report: nothing	negotiations start at this target on its own land. The rationale for policy 11 is to provide flexibility for developers. In the interest of transparency and the delivery of affordable housing in Cornwall it is considered	 evidence that the proposal cannot deliver the full quota of affordable housing without affecting the viability of the scheme to such an extent that it cannot proceed, it will consider whether the following approaches would assist in securing the maximum achievable contribution to affordable housing; Securing public subsidy or other commuted sums, recognising that this may result in further changes to scheme mix and the delivery timescales; Flexibility in the affordable housing tenure, type and size mix and/or phasing required within the development; 	reference to employing a sequential approach to viability removed as recommended by Inspector. Criterion 3 and 4 added to aid operation of the policy.	that this policy will not impact on whole	an impact on whole plan

		range of affordable housing. If after considering the above options only very limited or no affordable housing can be secured due to market conditions at a particular moment in the economic cycle, the Council will seek other mechanisms within a planning obligation to secure planning gain. These can include (but not be limited to) re-phasing, deferment of affordable housing obligations and options to reappraise the scheme at future phases or at commencement to allow viability to be re-assessed.		test for development proposals to follow. It is clear from the NPPF that affordable housing policies can include provision for negotiation if viability is a concern and the Strategic Policies document includes such a phrase in Policy 8 and sets out the mechanism for doing so in this policy, Policy 11.	 A negotiated reduced percentage of on-site affordable provision; Consideration of an off-site contribution to enable an improved number or range of affordable housing homes on another local site. If, after considering the above options, only very limited or no affordable housing can be secured due to market conditions at a particular moment in the economic cycle, the Council will seek other mechanisms within a planning obligation to secure planning gain. These can include (but not be limited to) re-phasing, deferment of affordable housing obligations, options to reappraise the scheme at future phases or at commencement to allow viability to be reassessed. 	particularly paragraphs 173-177		
	Gypsies, Travellers and Travelling Showpeople	The Council will protect existing authorised Gypsy and Traveller sites. Additional pitches for Gypsies, Travellers and Travelling Showpeople will be supported to meet the following identified needs:- Pitch Type Pitch Plan Period Requirement Residential 20 2013-2027* Transit 64 2006-2027 Showpeople 11 2006-2027 * All 20 to be delivered in first five years i.e. 2013-2017. No further residential pitches are required in years 2018-2027 as it is estimated that turnover (natural vacation of sites) will exceed formation of new households. Proposals for new sites both residential and transit should meet the following criteria: i. Be of appropriate size to meet the identified need and be proportionate to any nearby settled community ii. Take account of the particular and differing needs of different groups of Gypsies and Travellers iii. Be located so as to ensure reasonable access to services including GP and other health care provision, education facilities, shops and public transport. iv. Provide suitable road access and sufficient space within the site for parking and turning of vehicles as well as the storage of equipment. A Travelling Communities Site Allocations Development Plan Document will identify and manage the delivery of a network of sufficient, suitable and appropriately located sites to meet the accommodation requirements of the travelling communities (Gypsies and Travellers and Travelling Show People).	Reflects the principles of NPPF particularly paragraph 50 and 15 Response Report: nothing identified	Consider that this policy will not impact on whole plan viability Need to monitor progress of Travelling Communities Site Allocations DPD to see if there is anything	Proposals for new residential and transit sites and extensions to existing sites will be approved where they: i. Are of appropriate size to meet the identified need and proportionate in scale to and avoid dominating any nearby settled community. Where extensions to sites are proposed, these should also be of a scale compatible with the existing site; ii. Take account of the particular and differing needs of different groups of Gypsies and Travellers; iii. Are located so as to ensure reasonable access (defined as 3 miles for transit sites and less for permanent sites) by a range of transport modes, including walking and cycling to services including GP and other health care provision, education facilities, shops and public transport; iv. Provide safe road access and sufficient space within the site for parking and turning of vehicles as well as the storage of equipment, and for transit sites, are located reasonably close to, or easily accessible from the primary or county road network; v. avoid areas (including those with noise or air quality issues or are in areas at high risk of flooding) that would have a detrimental impact on the health and well-being of any travellers that may locate there; vi. Include sufficient residential amenity and play areas to meet the needs of residents of the site and promote healthy lifestyles; and vii. Provide opportunities for travellers to live and work from the same location where this can be sensitively designed to mitigate potential impacts on the site surroundings or other residential uses near to the site; Permission will not be granted for the redevelopment for alternatives uses of a Gypsy and Traveller site unless it can be demonstrated that an alternative site of similar or better quality and location has been provided within the plan area to meet the needs of Gypsies and Travellers.	Targets have been moved to sit within Policy 2a Key Targets. Additional criteria added to reflect new guidance from DCLG. Criteria adjusted to clarify policy application. Policy changed to reflect different types of sites (permanent and transit) Generally reflects the principles of NPPF particularly paragraph 50 and 15	Consider that this policy will not impact on whole plan viability	Will not impact on whole plan viability
13	Design	The Council is committed to achieving high quality safe, sustainable and inclusive design in all developments across Cornwall and ensuring its distinctive natural and historic character is maintained and enhanced. Development proposals must show high quality design and layout of buildings and places demonstrating a process that has clearly	Reflects the principles of the NPPF particularly paragraph 58 Response	Consider that this Policy will not have an impact on the viability of the whole	The Council is committed to achieving high quality safe, sustainable and inclusive design in all developments across Cornwall and ensuring its distinctive natural and historic character is maintained and enhanced. Development proposals must be of high quality design and layout of buildings and places and demonstrate a design process that has	Changes to text to improve clarity and flow of policy. Generally reflects the principles of	Consider that this Policy will not have an impact on the viability of the whole	Will not have an impact on whole plan viability

	considered the existing context, and contributes to social, economic and environmental sustainability. 1. As part of a comprehensive place-shaping approach proposals will be judged against fundamental design principles of: a. character – creating places with their own identity and promoting local distinctiveness while not preventing or discouraging appropriate innovation. Being of an appropriate scale, density, layout, height and mass with a clear understanding and response to its landscape, seascape and townscape setting. b. layout – provide continuity with the existing built form and respect and work with the natural and historic environment; high quality safe private and public spaces; and improve perceptions of safety by overlooking of public space. c. movement – creating a network of safe well connected routes which are easy to read and navigate by the use of landmarks, spaces, views and intersections. d. adaptability, inclusiveness, resilience and diversity – building structures can be easily altered, particularly internally, to respond to both climate change and changing social and economic conditions and provide a mix and pattern of uses. e. process – undertaking community engagement, involvement and consultation in the design process proportionate to the scheme. 2. In addition development proposals should protect individuals and property from: 1. overlooking and unreasonable loss of privacy, 2. overshadowing and overbearing impacts, 3. unreasonable noise and disturbance. 3. For larger developments a balance needs to be achieved between private, semi-private and public open space which includes allotments, sports facilities, children's play area provision and natural open space provision. The Council will seek the provision of larger areas of multifunctional green space rather than multiple smaller areas as appropriate in larger developments.	Report: nothing identified It is considered that the adaptability, diversity and community engagement elements of the design principles is a recommendati on rather than a condition and that if there are any issues of viability on some schemes this can be negotiated on a site by site basis.	plan. Will need to monitor the review of the Design Guide and its process towards adoption as an SPD. Need to monitor progress of the Open Space Standards as it moves towards review to SPD. Any optional proposals from the current Housing Standards review that the Council may wish to adopt in future are likely to come through a single issue review once the Plan is in	clearly considered the existing context, and how the development contributes to the social, economic and environmental elements of sustainability. 1. As part of a comprehensive place-shaping approach, proposals will be judged against fundamental design principles of: a. character – creating places with their own identity and promoting local distinctiveness while not preventing or discouraging appropriate innovation. Being of an appropriate scale, density, layout, height and mass with a clear understanding and response to its landscape, seascape and townscape setting; and b. layout – provide continuity with the existing built form and respect and work with the natural and historic environment; high quality safe private and public spaces; and improve perceptions of safety by overlooking of public space; and c. movement – creating a network of safe well connected routes which are easy to read and navigate by the use of landmarks, spaces, views and intersections; and d. adaptability, inclusiveness, resilience and diversity – building structures can be easily altered, particularly internally, to respond to both climate change and changing social and economic conditions and provide a mix and pattern of uses; and e. engagement process – undertaking community engagement, involvement and consultation in the design process proportionate to the scheme. 2. In addition development proposals should protect individuals and property from: a. overlooking and unreasonable loss of privacy; and b. overshadowing and overbearing impacts; and c. unreasonable noise and disturbance.	the NPPF particularly paragraph 58	plan. A Design Guide SPD and an Open Spaces SPD is currently proposed and intended to provide further guidance. As SPD, these will not add to development costs.	
14 Developmen Standards	 All new development will be expected to achieve the provision of the following; Provide open space on-site and in proportion to the scale of the development. Where there is access to alternative facilities contributions to the ongoing maintenance and management of these alternative facilities may be required. Provide an appropriate level of off street parking and cycle parking taking into account the accessibility of the location in terms of public transport and proximity to facilities and services. Demonstrate sufficient and convenient space for storage for domestic activities and recreation as well as collection of waste, recycling and compostables. Avoid adverse impacts, either individually or cumulatively, resulting from noise, dust, odour, vibration, waste, pollution and visual effects. Such adverse impacts should be avoided during the construction, operation or restoration stage of development. Include measures to reduce pollution within Air Quality Management Areas and meet air quality objectives that are proposed by the Local Transport Plan and any Air Quality Action Plans. Take advantage of any opportunities to minimise energy consumption, with an emphasis on the fabric of buildings, for 	Relates to NPPF paragraphs 59 and 95 Response Report: nothing identified	place. It is considered this Policy is unlikely to have an impact on the viability of the whole. Need to monitor progress of the Open Space Standards as it moves towards review to SPD. Need to monitor progress of Cornwall Residential Space Standards SPD.	 All new development will be expected to achieve the provision of the following: Sufficient internal space in housing for everyday activities and to enable flexibility and adaptability by meeting nationally described space standards; and Public open space on-site, and in proportion to the scale of the development and providing for different types of open space based on local need. Where there is access to alternative facilities that would meet the needs of the new development, contributions to the ongoing maintenance and management of these alternative facilities may be required as part of a reduced requirement on site; and An appropriate level of off street parking and cycle parking taking into account the accessibility of the location in terms of public transport and proximity to facilities and services; and Sufficient and convenient space for storage for waste, recycling and compostables; and Avoidance of adverse impacts, either individually or cumulatively, resulting from noise, dust, odour, vibration, vermin, waste, pollution and visual effects. Such adverse impacts should be avoided or mitigated during the construction, operation or restoration stage of development; and 	References to zero carbon removed. Criterion 1 inserted to refer specifically to nationally described space standard. An early version of these standards was incorporated into testing in March 2015 and did not impact on development viability. Criterion 2 amended to clarify where alternative space enhancement would be appropriate. Criterion 4	It is considered this Policy is unlikely to have an impact on whole plan viability. An Open Spaces SPD and a Garden Spaces SPD is currently proposed and intended to provide further guidance. As SPD, these will not add to development costs.	Unlikely to have an impact on whole plan viability.

	example achieving high levels of insulation, use of natural lighting, ventilation, heating and orientation. This should achieve at least Zero Carbon new builds from 2016 for domestic buildings and from 2019 for nondomestic buildings. Additionally, the development of decentralised low carbon heat networks is particularly encouraged to connect or be designed to facilitate future connection to an existing or planned heat network.		Any optional proposals from the current Housing Standards review that the Council may wish to adopt in future are likely to come through a single issue review once the Plan is in place.	7.	Minimisation of energy consumption, with an emphasis on improving the fabric of buildings, for example achieving high levels of insulation, use of natural lighting, ventilation, heating and orientation; and Where feasible, connection to an existing or planned heat network. In the absence of an existing or planning heat network development will be expected, where feasible, to provide a sitebased heat network, or be designed to facilitate future connection to a heat network. Housing developments of 10 dwellings or greater should provide 25% of dwellings as accessible homes (Building Regulations Approved Document M4 (2): Accessible and adaptable dwellings or successor documents).	clarify requirement relating to heat networks. Generally relates to NPPF paragraphs 59 and 95 Criterion 8 added to ensure that a good proportion of new housing is accessible housing. Additional viability testing has been undertaken and concluded that the provision of 25% of dwellings as accessible homes would not materially affect the viability of new development overall. There may be some instances where the viability of development may		
15 Renewable and Low Carbon Energy	 To increase use and production of renewable and low carbon energy generation development proposals will be supported that: maximise the use of the available resource by deploying installations with the greatest energy output practicable taking into account the provisions of this Plan; make use, or offer genuine potential for use, of any waste heat produced; and in the case of wind turbines they avoid, or adequately mitigate, unacceptable shadow flicker and adverse impact on air traffic operations, radar and air navigational installations, do not have an overshadowing or overbearing effect on nearby habitations. in the case of solar development unacceptable glint and glare is mitigated adequately. Particular support will be given to renewable and low carbon energy generation developments that: are lead by, or meet the needs of local communities; create opportunities for co-location of energy producers with energy users, in particular heat, and facilitate renewable and low carbon energy innovation. 	Reflects the principles of the NPPF particularly paragraph 97 Response Report: nothing identified It is considered that the Renewable Energy SPD does not introduce any additional financial burdens to	It is considered that as this policy is an enabling policy rather than an intention to set standards it will have no impact on the viability of the whole plan.	b c d	allocated for wind power and avoid, or adequately mitigate shadow flicker, noise and adverse impact on air traffic operations, radar and air navigational installations; and do not have an overshadowing or overbearing effect on nearby habitations. e. in the case of solar development, noise, glint and glare is mitigated adequately. Support will be given to renewable and low carbon energy generation developments that: a. are led by, or meet the needs of local communities; and	development may be impacted - the policy is flexible enough for negotiation to resolve the majority of issues. Text added to policy requiring applications for turbines to be within areas allocated in Neighbourhood plan as per national policy changes. Other minor changes to improve readability and application. Generally reflects the principles of the NPPF	It is considered that as this policy is an enabling policy rather than an intention to set standards it will have no impact on the viability of the whole plan. It is considered that the Renewable Energy SPD	Will not impact on whole plan viability

	eguarding ewable rgy	 When considering such proposals, regard will be given to the wider benefits of providing energy from renewable sources, as well as the potential effects on the local environment; including any cumulative impact of these proposals. In and adjacent Areas of Outstanding Natural Beauty and undeveloped coast developments would not be allowed except in exceptional circumstances and should generally be very small scale in order that the natural beauty of these areas may be conserved. When considering proposals for wind turbines within the setting of the Areas of Outstanding Natural Beauty and/or the World Heritage Site, the status of these designations shall be taken into account when assessing landscape impact. New development, where appropriate, should show that it does not significantly harm the performance of any existing facility and the potential for optimisation of strategic renewable energy installations, or the availability of their resource (where the operation is dependent on uninterrupted flow of energy to the installation). 	development than those set out in the Strategic Policies document. Reflects the principles of the NPPF particularly paragraph 97 Response Report: nothing identified	Considered that this policy will not impact on whole plan viability	 low carbon energy innovation. When considering such proposals, regard will be given to the wider benefits of providing energy from renewable sources, as well as the potential effects on the local environment; including any cumulative impact of these proposals. In and within the setting of Areas of Outstanding Natural Beauty and undeveloped coast, developments will only be permitted in exceptional circumstances and should generally be very small scale in order that the natural beauty of these areas may be conserved. When considering proposals for wind turbines within the Area of Outstanding Natural Beauty and its setting and / or the World Heritage Site and its setting, the status of these designations shall be taken into account when assessing landscape impact. New development, where appropriate, should show that it does not significantly harm the performance of any existing facility and the potential for optimisation of strategic renewable energy installations, or the availability of their resource (where the operation is dependent on uninterrupted flow of energy to the installation). 	No changes made to this policy – previous conclusion stands	does not introduce any additional financial burdens to development than those set out in the Strategic Policies document.	Will not impact on whole plan viability
	lth and lbeing	 To improve the health and wellbeing of Cornwall's communities, residents, workers and visitors, development should: Protect, and alleviate risk to, people and the environment from unsafe, unhealthy and polluted environments by avoiding or mitigating against harmful impacts and health risks such as air and noise pollution and water and land contamination and potential hazards afforded from future climate change impacts. Maximise the opportunity for physical activity through the use of open space indoor and outdoor sports and leisure facilities and travel networks supporting walking, riding and cycling. Provide, where possible, dwellings which have easy, safe and secure storage for cycles and other recreational equipment. Encourage provision for growing local food such as allotments or private gardens which are large enough to accommodate vegetable growing or greenhouses. Provide flexible community spaces that can be adapted to the health needs of the community and encourage social interaction. Maximise positive health impacts and ensure the mitigation of negative health impacts through the use of Health Impact Assessment for significant major development proposals. 	Reflects the principles of the NPPF particularly paragraph 73 and 171 Response Report: nothing identified It is considered that the proposed Health & Well-Being SPD will not introduce any additional financial burdens to development than those set out in the Strategic Policies document.	It is considered that the principles in this Policy are a recommenda tion rather than a condition and that if there are any issues of viability on some schemes this can be negotiated on a site by site basis. It is therefore considered that this Policy will not impact on the viability of the whole plan. Will need to monitor the progress of the Health & Well Being SPD.	 To improve the health and wellbeing of Cornwall's communities, residents, workers and visitors, development should: Protect, and alleviate risk to, people and the environment from unsafe, unhealthy and polluted environments by avoiding or mitigating against harmful impacts and health risks such as air and noise pollution and water and land contamination and potential hazards afforded from future climate change impacts; and Where it affects Air Quality Management Areas, demonstrate that singularly or cumulatively, it will not cause increased risk to human health from air pollution or exceeding EU standards. Measures proposed to mitigate this should reflect Cornwall's Air Quality Action Plan and Local Transport Plan and aimed at achieving reductions in pollutant emissions and public exposure; and Maximise the opportunity for physical activity through the use of open space, indoor and outdoor sports and leisure facilities and providing or enhancing active travel networks that support and encourage walking, riding and cycling; and Provide easy, safe and secure storage for cycles and other recreational equipment; and Encourage provision for growing local food in private gardens which are large enough to accommodate vegetable growing or greenhouses or through the provision of allotments; and Provide flexible community open spaces that can be adapted to the health needs of the community and encourage social interaction. 	Policy amended to provide clarity. Air quality criterion moved from design policy as it was felt it was more suitable in this policy. Generally reflects the principles of the NPPF particularly paragraph 73 and 171	Consider that this Policy will not impact on the viability of the whole plan. It is considered that the proposed Health & Well-Being SPD will not introduce any additional financial burdens to development than those set out in the Strategic Policies document.	Will not impact on whole plan viability
Gene	erals – eral ciples	 Support will be given to maintain and grow a world class, thriving and sustainable minerals industry in Cornwall which meets local needs as well as exporting minerals, predominantly by rail and sea, to serve regional, national and international markets. 	Reflects the principles of the NPPF particularly	Consider that this policy will not impact	1. Support will be given to maintain and grow a world class, thriving and sustainable minerals industry in Cornwall which meets local needs as well as exporting minerals, predominantly by rail and sea, to serve regional, national and international markets.	To clarify position on extensions and the minerals spatial strategy	Consider that this policy will not impact	Will not impact on whole plan viability

	 A sufficient supply of indigenous minerals will be maintained to achieve sustainable and economic growth, whilst encouraging the use of recycled and secondary materials, particularly secondary aggregates from china clay (kaolin) production, to minimise the requirement for new extraction. New mineral development, of a scale sensitive to its landscape designations, will be supported in the following areas: China clay (kaolin) and secondary aggregate extraction in the St Austell (Hensbarrow) China Clay Area; throughout Cornwall for:	paragraph 143 and 163 Response Report: nothing identified	on whole plan viability Need to monitor progress of Minerals DPD to see if there is anything arising out of this that could affect whole plan viability.	2. A sufficient supply of indigenous minerals will be maintained to achieve sustainable and economic growth, whilst encouraging the use of recycled and secondary materials, particularly secondary aggregates from china clay (kaolin) production, to minimise the requirement for new extraction. 3. New mineral development, (including extensions to existing sites), will be supported in the following areas: a. China clay (kaolin) and secondary aggregate extraction in the St Austell (Hensbarrow) China Clay Area; b. Primary aggregate extraction where it is outside the AONB designation; and c. throughout Cornwall for: i. Building, roofing, heritage and ornamental stone, iii. Metal and industrial minerals, iiii. Primary aggregate development for particular grades of material not provided for by other permitted reserves. 4. Improved and more efficient working practices at existing minerals sites will be supported. 5. Mineral recycling and recovery facilities will be supported where they fall within well screened areas at currently operational quarries and landfill sites. 6. Mineral development should have no adverse impact on: slope stability, differential settlement of quarry backfilling, and mining subsidence. 7. All mineral development should enable progressive and effective reclamation at the earliest opportunity, taking into account aviation safety, for appropriate and beneficial after-uses that: i. Contribute to and enhance the natural and local environment including, ecosystem services and networks, ii. Conserve and enhance the natural and local environment including, ecosystem services and networks, iii. Have the potential for wider community benefits.	
19 Minerals Safeguarding	 Important mineral resources and reserves and associated bulk transport, storage, handling and processing facilities and sites shall be safeguarded from sterilisation by other forms of development. Mineral Safeguarding Areas will be identified for the following minerals resources and reserves; a. aggregates (both primary and secondary), b. china clay, c. building and ornamental stone (including roofing and heritage materials) and d. metals. Mineral Safeguarding Areas will be identified for the following mineral infrastructure; a. key concrete batching and other products and roadstone coating, b. handling, processing and distribution of substitute, recycled and secondary aggregate, c. the bulk transport of minerals by rail, sea (ports) or haul roads. The Cornwall Minerals Safeguarding Development Plan will develop detailed policy and identify sites for safeguarding minerals, mineral resources and associated facilities for transport, storage, handling and processing for onward transport by rail or sea. Key sites used for the batching/manufacture of concrete products and coated materials will also be identified for safeguarding as well as sites for processing and the distribution of substitute recycled and secondary aggregate materials. Policy will also be developed to encourage prior extraction where appropriate. 	Reflects the principles of the NPPF particularly paragraph 143 and 163 Response Report: nothing identified	Consider that this policy will not impact on whole plan viability Need to monitor progress of Minerals DPD to see if there is anything arising out of this that could affect whole plan viability.	1. Important mineral resources and reserves and existing, planned and potential bulk transport, storage, handling and processing facilities and sites shall be safeguarded from sterilisation by other and provide clarity policy will who improves that this policy will who improves the control of the control	vill not impact on vhole plan iability.

20 Strategic Waste Management Principles	 Proposals must show best solution having regard to the 'waste hierarchy'. The Council will support energy recovery facilities where options higher up the waste hierarchy cannot reasonably be realised. New or extensions to existing landfill facilities (with the exception of Connon Bridge landfill site which will close on 31 December 2018) will only be supported where: In the case of Local Authority Collected Waste proposals contribute towards meeting a shortfall in capacity; In the case of Construction, Demolition and Excavation waste, they contribute to meeting a shortfall in capacity and, wherever possible, make use of the material for restoration of former mineral workings where restoration is needed and appropriate; or In exceptional cases and where it can be demonstrated that the facility is required to meet an identifiable need to manage waste that cannot reasonably be moved up the waste hierarchy. Proposals for development that facilitates markets for recycled/recovered materials, in particular initiatives to assist businesses and communities in Cornwall to reuse/ recycle/compost their discarded waste materials, will be supported where they comply with other policies within this plan. 	Reflects the principles of the NPPF particularly paragraphs 156 and 162 Response Report: nothing identified	Consider that this policy will not impact on whole plan viability	hierarchy'. The Council will support energy recovery facilities where options higher up the waste hierarchy cannot reasonably be realised. 2. New or extensions to existing landfill facilities (with the exception of Connon Bridge landfill site which will close on 31 December 2018) will only be supported where: a. In the case of Local Authority Collected Waste proposals contribute towards meeting a shortfall in capacity; b. In the case of Construction, Demolition and Excavation waste, they contribute to meeting a shortfall in capacity and, wherever possible, make use of the material for restoration of former mineral workings where restoration is needed and appropriate; or c. In exceptional cases and where it can be demonstrated that the facility is required to meet an identifiable need to manage waste arising that cannot reasonably be moved up the waste hierarchy. 3. Proposals for development that facilitates markets for recycled / recovered materials, in particular initiatives to assist businesses and communities in Cornwall to re-use / recycle / compost their discarded waste materials, will be supported where they comply with other policies within this plan. 4. When determining planning applications for non-waste development, the Council will ensure that any likely impact on existing waste facilities. Bensure that non waste development does not prevent the efficient operation of waste hierarchy and/or the efficient operation of such facilities.	Will not impact on whole plan viability
21 Managing the provision of Waste Management Facilities	 New or changes to existing energy recovery facilities should make use of a significant proportion of any heat produced by the recovery process to meet locally identifiable needs. Particular support will be given to proposals for recycling and/or re-use and recovery facilities that: are located in close proximity to the location from which the majority of the waste arises; involve the re-use of previously developed land, suitable industrial estates or waste management facilities; in the case of construction, demolition and excavation waste recycling facilities, are located within well screened areas at currently operational quarries and landfill sites; in the case of construction, demolition and excavation waste, contribute to restoration of sites formerly worked for mineral extraction where restoration is needed and appropriate; involve co-location with an existing operation of a similar or complimentary nature; incorporate alternatives to the transport of waste by road; incorporate added value services that benefit the community, such as apprenticeships and opportunities for volunteering and community involvement; maximise use of local supply chains in the sourcing/reuse/recycling of waste. Landfill development shall enable effective site reclamation at the earliest opportunity for appropriate end uses. 	Reflects the principles of the NPPF particularly paragraphs 156 and 162 Response Report: nothing identified	Consider that this policy will not impact on whole plan viability	make use of a significant proportion of any heat produced by the recovery process to meet locally identifiable needs. in that this policy will very process.	Will not impact on whole plan viability
Best Use of Land and Existing Buildings	To ensure the best use of land development proposals should give priority to: a. previously developed land and buildings provided that they are not of high environmental value; b. despoiled, degraded, derelict and contaminated land provided that it is not of high environmental value; c. the subdivision of properties, the reuse or conversion of existing vacant properties and building density that will ensure an efficient use of land; and	Reflects the principles of the NPPF particularly paragraphs 111 and 112 Response Report:	Consider that this policy will not impact on whole plan viability	To ensure the best use of land, development proposals should give provide greater a. using previously developed land and buildings provided that they clarity. Consider provide greater that this policy will policy will provided that they clarity.	Will not impact on whole plan viability

22 Protection of the Countryside	countryside, proposals will only be permitted where they would not have a significant adverse impact on its biodiversity, its beauty, diversity of landscape and seascape, the character and setting of settlements, the wealth of its natural resources, its nature conservation and agricultural, historic and recreational value. • can show that existing urban capacity and allocated land cannot meet the identified local need; and / or • have no significant adverse impact upon biodiversity, its beauty, diversity of landscape and seascape, the character and setting of settlements, the wealth of its natural resources, agricultural, historic and recreational value.	nothing identified Reflects the principles of the NPPF particularly paragraphs 111 and 112 Response Report: nothing identified	Consider that this policy will not impact on whole plan viability	d. the safeguarding of Grade 1, 2 and 3a agricultural land for food production (and where reasonable alternatives for development can be identified, the safeguarding of grade 3b agricultural land); and e. the safeguarding of land, where it is identified to be functional flood storage, to make space for water at times of flood. Deletion of policy – protection of countryside element added to Policy 2 as a strategic aim.	n/a	n/a	n/a
a European Protected Sites	n/a	n/a	n/a	The highest level of protection will be given to potential, candidate and existing Special Protection Areas, and possible, candidate and existing special Areas of Conservation and Ramsar sites. Proposals having an adverse impact on the integrity of such areas that cannot be avoided or adequately mitigated to remove any adverse effect will not be permitted other than in exceptional circumstances. These circumstances will only apply where there are: a) no alternatives; b) imperative reasons of overriding public interest; and c) necessary compensatory provision can be secured. Mitigation: This will include provision of appropriate buffer areas as set out in figure 6, and as informed by emerging evidence base and site management based on up-to-date evidence and management plans. 1. Development will only be permitted where the Council is satisfied that any necessary mitigation is included such that, in combination with other development, there will not be adverse effects on the integrity of European Nature Conservation Sites. 2. For residential development, the required suite of mitigation measures relating to the European Nature Conservation Sites in figure 6 consists of a combination of the following measures: a) Access and Visitor Management: measures to manage the number of recreational visits to the European sites in figure 6; and to modify visitor behaviour within those sites so as to reduce the potential for harmful recreational impacts. b) Monitoring of the impacts of new development on the European Nature Conservation Sites shown in figure 6 and establishing a better evidence base: to reduce uncertainty and inform future refinement of existing management plans and mitigation measures. To achieve these mitigation measures, all residential development within the zones shown in figure 6 and as informed by the emerging evidence base, that result in additional dwellings will be required to provide for appropriate management, mitigation. This will need to be agreed and secured prior to approval of the devel	Generally reflects the principles of NPPF chapter 11 New policy introduced, containing the changes requested by Natural England and relating to impact zones. Provides clarity to tests required to be carried out in the European sites impact zones. Allows for contributions approach (intended to be through S106) to be developed alongside surveys being undertaken. Policy has not been tested through consultation as other policies have. Responses to the forthcoming consultation should be carefully considered. Cornwall Council considers that, while further survey work is being undertaken to support the Policy, experience to	Consider that this policy is unlikely to have an impact on whole plan viability. It is considered that the proposed Mitigation Strategy for European Sites SPD will not introduce any additional financial burdens to development than those set out in the Strategic Policies document.	Unlikely to have an impact on whole plan viability

23	Natural Environment	Development proposals will need to sustain local distinctiveness and character and protect and enhance Cornwall's natural environment and assets according to their international, national and local significance through the following measures; 1. Cornish Landscapes Development should be of an appropriate scale, mass and design which recognises and respects landscape character of both designated & undesignated landscapes. Development must take into account and respect the sensitivity and capacity of the landscape asset, considering cumulative impact and the wish to maintain dark skies and tranquillity in areas that are relatively undisturbed, using guidance from the Cornwall Landscape Character Assessment and supported by the descriptions of Areas of Great Landscape Value. In areas of undeveloped coast, outside main towns, only development requiring a coastal location, and that cannot be achieved elsewhere, will be acceptable. 2. The Cornwall and Tamar Valley Area of Outstanding Natural Beauty Ensuring that any proposals within the AONB or affecting its setting, conserves and enhances the natural beauty and special qualities of the AONB; as papropriately located to address the AONB's sensitivity and capacity and delivers the objectives of the Cornwall and Tamar Valley AONB Management Plans including the interests of those who live and/or work in them. 3. Terrestrial and Marine Biodiversity and Geodiversity Specifically ensuring that with direct and cumulative impact; a. international, national and locally designated sites for nature conservation are safeguarded from inappropriate development including appropriate buffer areas and provision made for their management based on up-to-date evidence and management plans. b. features of biological or geological interest (including Biodiversity Action Plan habitats and species, and soils), are conserved, protected and enhanced and there is provision for their appropriate danalement. c. there is no net loss of existing biodiversity and enable a net gain in biodivers	Reflects the principles of NPPF chapter 11 and paragraphs 165-168 Response Report: nothing identified	Consider that this policy will not impact on whole plan viability. Need to monitor progress of the 'Assessing Landscape Impact of Development 'SPD. Need to monitor progress of the Biodiversity SPD.	Y = the number of contributing dwellings (having regard also to the size of dwelling). In addition, all residential developments within the zones shown in figure 6 will be required to contribute towards monitoring. Development proposals should sustain local distinctiveness and character and protect and enhance Cornwall's natural environment and assets according to their international, national and local significance through the following measures; 1. Cornish Landscapes Development should be of an appropriate scale, mass and design that recognises and respects landscape character of both designated & undesignated landscapes. Development must take into account and respect the sensitivity and capacity of the landscape asset, considering cumulative impact and the wish to maintain dark skies and tranquillity in areas that are relatively undisturbed, using guidance from the Cornwall Landscape Character Assessment and supported by the descriptions of Areas of Great Landscape Value. In areas of undeveloped coast, outside main towns, only development requiring a coastal location and that cannot be achieved elsewhere, will be acceptable. 2. The Cornwall and Tamar Valley Area of Outstanding Natural Beauty Great weight will be given to conserving the landscape and scenic beauty within or affecting the setting of the AONB. Proposals must conserve and enhances the landscape character and natural beauty of the AONB; and provide only for an identified local need and be appropriately located to address the AONB's sensitivity and capacity. Proposals should be informed by and assist the delivery of the Objectives of the Cornwall and Tamar Valley AONB Management Plans including the interests of those who live and / or work in them. 3. The Heritage Coast and Areas of Great Landscape Value Development within the Heritage Coast and / or Areas of Great Landscape value should maintain the character and distinctive landscape value should maintain the character and distinctive landscape value should maintain the right of the provis	date in agreeing development within areas affected by the buffer areas has shown no significant impact upon the deliverability or viability of schemes due to the nature of the mitigation. Impact zone text removed and placed in bespoke policy 23a Reduces size of policy and ensure mitigation hierarchy for non-European designated sites is clearer. Includes text relating to the Heritage Coast and AGLV. Generally reflects the principles of NPPF chapter 11 and paragraphs 165-168	Consider that this policy will not impact on whole plan viability. An Assessing Landscape Impact of Development SPD and a Biodiversity SPD is currently proposed and intended to provide further guidance. As SPD, these will not add to development costs.	Will not impact on whole plan viability
					require appropriate and proportionate mitigation and / or compensation such as replacement habitats. Wherever possible			

			1	anhancement for highly creity chould also be provided		1	
24 Historic	Development proposals will need to sustain Cornwall's local	Reflects the	Consider	enhancement for biodiversity should also be provided. Development proposals should sustain the cultural distinctiveness of	Amendments to	Consider	Will not
Environment	distinctiveness and character and protect and enhance Cornwall's	principles of	that this	Cornwall's historic environment, and by protecting, conserving and	wording to make	that this	impact on
Liviioiiiiciic	historic environment and assets according to their international,	NPPF chapter	policy will	where possible enhancing Cornwall's historic environment and assets	policy easier to	policy will	whole plan
	national and local significance through the following measures:	12 and	not impact	according to their international, national and local significance through	read/apply.	not impact	viability
	a. Protect, conserve and enhance the historic environment of	paragraphs	on whole	the following measures:	, , , ,	on whole	•
	designated and undesignated heritage assets and their settings,	169 and 170	plan viability		Generally reflects	plan viability	
	including historic landscapes, settlements, Conservation Areas,			a. Designated and undesignated heritage assets and their settings	the principles of		
	marine environments, archaeological sites, parks and gardens	Response	Need to	will be conserved, and where appropriate enhanced in a manner	NPPF chapter 12	A Historic	
	and historic buildings.	Report:	monitor	appropriate to their significance including the:	and paragraphs	Environment	
	b. Protect, enhance and promote the outstanding universal value of	nothing	progress of	i. Preservation of Scheduled monuments	169 and 170	SPD and a	
	the World Heritage Site and its setting; supporting the adopted	identified	the Historic	ii. Recording and evaluation on sites of known or potential		Development	
	management plan.		Environment	archaeological interest		in the World	
	Assessment and mitigation		SPD (reached	iii. Protection of Listed buildings and structures of special architectural or historic interest		Heritage Site SPD is	
	Assessment and mitigation Development and management proposals should be informed by		scoping	iv. Retain the special character or appearance of conservation		currently	
	proportionate historic environment assessments and evaluations. In		stage) to see	areas		proposed	
	exceptional circumstances where the balance of a decision in favour of		if there is	v. Protection of the design, character and appearance of Historic		and intended	
	development results in the harm of a heritage asset, the council will		anything	parks and gardens		to provide	
	require appropriate and proportionate mitigation by using planning		arising out of	vi. Safeguarding important landscapes, including registered		further	
	conditions, management agreements and obligations.		this that	battlefields, townscapes and locally important heritage assets		guidance. As	
			could affect	vii. Protection of Marine environments, including protected wreck		SPD, these	
			whole plan	sites; and.		will not add	
			viability.			to	
			l	b. Protecting, enhancing and promoting the outstanding universal		development	
			Need to	value (OUV) of the World Heritage Site and its setting; in		costs.	
			monitor	accordance with the adopted Management Plan by:			
			progress of	i. Giving precedence to the protection of the World Heritage Site			
			the	and its setting			
			Development in the World	ii. Ensuring that development does not adversely affecting the World Heritage Site and its attributes of OUV			
			Heritage Site	iii. Seeking opportunities to support and maintain the positive			
			SPD.	management of the World Heritage Site through development			
			51 5.	iv. Requiring developments to demonstrate that full account has			
				been taken of their impact upon the World Heritage Site and			
				its setting			
				All development proposals should be informed by proportionate			
				historic environment assessments and evaluations. Where			
				development is proposed that would lead to substantial harm to assets			
				of the highest significance or substantial harm to all other nationally			
				designated assets this should be exceptional and fully justified. In all			
				cases any harm to heritage assets should be justified and weighed			
				against the public benefits of the proposal.			
				Where less than substantial harm would result from a development			
				affecting a heritage asset of moderate significance the council will weigh that harm against the public, not the private, benefits of that			
				proposal. In these cases the council will require appropriate and			
				proposal. In these cases the council will require appropriate and proportionate mitigation by using planning conditions, management			
				agreements and obligations.			
5 Green	To protect and enhance a diverse, connected and functional network	Reflects the	Consider	The existing green infrastructure network in Cornwall, which is	Minor alterations	Consider	Will not
Infrastructur	of open spaces and waterscapes development proposals should:	principles of	that this	important to recreation, leisure, community use, townscape and	made to ensure	that this	impact on
е		NPPF chapter	policy will	landscape quality and visual amenity will be protected and enhanced.	policy requires all	policy will	whole plan
	1. Demonstrate that all the functional environmental infrastructure	11	not impact	Development proposals should contribute to an enhanced connected	criteria to be read	not impact	viability
	and connections have been taken into account including;		on whole	and functional network of habitat, open spaces and waterscapes by:	in conjunction	on whole	
	ecosystem services; biodiversity; coastal processes; and	Response	plan viability		with each other.	plan viability	
	recreation within and near to the application site and show how	Report:		Retaining and enhancing the most important environmental			
	this understanding has positively influenced the proposal.	nothing	Need to	infrastructure assets and connections that contribute to the	Other alterations	An Assessing	
		identified	monitor	functionality of networks of networks of ecosystems and	to clarify	Landscape	
	2. Retain and enhance the most important environmental		progress of	connections in their existing location; and	intention of	Impact of	
	infrastructure assets and connections which contribute to our		the Open	2. Domonstrating that all the functional equivariant	policy.	Development	
	Strategic Environmental Infrastructure network in their existing		Space	2. Demonstrating that all the functional environmental	Conorally reflects	SPD, a	
	location.		Standards (reached	infrastructure and connections have been taken into account in the design of the scheme or site layout including impacts on	Generally reflects the principles of	Biodiversity SPD and an	
	3. Provide appropriate buffers to high value natural spaces.		adoption by	ecosystem services; biodiversity; coastal processes; and	NPPF chapter 11	Open Space	
	5. Frovide appropriate bullers to high value liatural spaces.		Council as	recreation within and near to the application site and show how	iveri ciiaptei II	Standard	
	4. Restore or enhance connectivity for nature and people through		guidance	this understanding has positively contributed to place making and		SPD is	
	the site and linking to adjacent sites.		stage) as it	influenced the proposal; and		currently	
		1	1		l .		

26 Flood Risk Management and Coastal Change	 Provide good quality and accessible open and coastal space. In exceptional circumstances where the need for the retention of the most important environmental infrastructure assets and connections is outweighed by the benefits arising from the development proposals, the loss resulting from the proposed development would be replaced by equivalent or better provision in terms of quantity and quality in a suitable location. Provide clear arrangements for the long-term maintenance and management that supports the green infrastructure and for transport routes. Development should be sited, designed, of a type and where necessary relocated in a manner that; increases flood resilience of the area taking account of the area's vulnerability to the impacts of climate change and coastal change and the need to avoid areas of flood risk, where possible, in the first instance; minimises or reduces flood risk on site and in the area; enables/replicates natural water flows and decreases surface water runoff, particularly in Critical Drainage Areas, through sustainable urban drainage systems (SUDS) utilising green infrastructure where possible and as guided by local standards, including Cornwall drainage guidance; dis consistent with the policies and actions in the Shoreline Management Plan and Catchment Flood Management Plans for Cornwall and the South West River Basin Management Plan the national Marine Policy Statement is the framework for taking decisions affecting the marine environment and the planned South West Marine Inshore and Offshore Plans will augment this; supports community-led local solutions to managing flood risk and coastal change; and does not create avoidable future liability for maintenance for public bodies and communities. Development proposals of 10 dwellings or more or over 0.5 ha shou	Reflects the principles of NPPF chapter 10 and paragraphs 165-168 Response Report: nothing identified	moves towards review to SPD. Need to monitor progress of the 'Assessing Landscape Impact of Development 'SPD. Need to monitor progress of the Biodiversity SPD. Consider that this policy will not impact on whole plan viability Need to monitor progress of the Flooding SPD (reached scoping stage) to see if there is anything arising out of this that could affect whole plan viability. Consider	adopted strategic and local flood and coastal management strategies. 2. Development should be sited, designed, of a type and where necessary relocated in a manner that: a. increases flood resilience of the area, taking account of the area's vulnerability to the impacts of climate change and coastal change and the need to avoid areas of flood risk, in the first instance, taking into account the vulnerability of the use proposed; and b. minimises, or reduces and where possible, eliminates flood risk on site and in the area; and c. enables or replicates natural ground and surface water flows and decreases surface water runoff, particularly in Critical Drainage Areas, through sustainable urban drainage systems (SUDS), utilising green infrastructure where possible and as guided by local standards, including Cornwall drainage guidance; and d. where applicable, supports community-led local solutions to managing flood risk and coastal change; and e. does not create avoidable future liability for maintenance for public bodies and communities. 3. Development proposals of 10 dwellings or more or over 0.5 ha should provide a long term water management plan, which includes maintenance of surface water drainage systems, measures to improve the network of surface water drainage systems on and around the site (e.g. culverts etc.) and identifies opportunities and funding for future enhancement.	Vill not have in impact on whole plan riability
and Accessibility	 and services development proposals should: Be consistent with and contribute to the delivery of Connecting Cornwall 2030, Cornwall's local transport plan or any subsequent LTPs; Locate development and/or incorporate a mix of uses so that the need to travel will be minimised and the use of sustainable 	principles of NPPF chapter 4 Response Report: nothing identified	that this policy will not impact on whole plan viability	system for people, goods and services, development proposals should: made to ensure policy requires all policy will when the state of the policy requires all policy will when the policy requires all policy will policy will when the policy requires all policy will be also will	n impact on whole plan viability

	3. 4. 5. 6. 7.	walking, cycling and public transport and providing new facilities and services to minimise car travel. Locate developments which attract a proportionally larger number of people in the city and main towns or locations which are highly accessible by public transport or areas which will be made highly accessible by the development. Any proposals which do not accord with this will require significant justification and provide clear transport benefits; Be designed to provide convenient accessible and appropriate cycle and pedestrian routes, public transport and road routes within and in the immediate vicinity of the development. The inclusion of electric vehicle charging infrastructure and real time passenger information/journey planning will be considered favourably. Be accompanied with effective travel plans to mitigate the impact of development; Not significantly adversely impact on the local or strategic road network that cannot be managed or mitigated; Safeguard strategic transport opportunities including land around existing facilities to allow for expansion and use for future sustainable modes of travel e.g. closed branch rail lines and links to the Isles of Scilly; and Provide public transport solutions including park and ride where there is evidence that it will remove traffic from the highway network, is economically viable and that which accord with the appropriate transport strategy for the area.			 walking, cycling and public transport to minimise car travel; and Locate larger developments which attract a proportionally larger number of people in the city and main towns or locations which are highly accessible by public transport. Any proposals which do not accord with this will require significant justification and provide clear transport benefits; and Be designed to provide convenient accessible and appropriate cycle and pedestrian routes, public transport and road routes within and in the immediate vicinity of the development; and Be accompanied by an effective travel plans that delivers hard and soft measures to support new occupants in adopting sustainable travel habits; and Provide safe and suitable access to the site for all people and not cause a significantly adverse impact on the local or strategic road network that cannot be managed or mitigated; and Safeguard land for the delivery of strategic transport opportunities including land around existing facilities to allow for expansion and use for future sustainable modes of travel e.g. closed branch rail lines and links to the Isles of Scilly. 	of operation. Generally reflects the principles of NPPF chapter 4		
28 Infrastructu e	2.	New development must be supported by appropriate infrastructure provided in a timely manner. The Council will continue to work in partnership with infrastructure providers and other delivery agencies to keep an up to date infrastructure delivery plan that will enable proposals, in accordance with the spatial objectives, to be brought forward. Developer contributions, as a Community Infrastructure Levy and based on the strategic viability assessment, will be sought to ensure that the necessary physical, social, economic and green infrastructure is in place to deliver development. Contributions will be used to provide or enhance local infrastructure that is adversely affected by the development of a site but which will not be delivered on that site. Developers will, in addition, be required to provide onsite mitigation measures or make financial contributions for site specific infrastructure provision not in the Regulation 123 list, including maintenance and management contributions, to be negotiated on a site-by-site basis. Unless it can be demonstrated that it is not feasible to do so, the Council will seek to ensure all 'allowable solutions' or 'biodiversity off setting' payments are invested in projects within Cornwall with priority given to projects which achieve multiple benefits.	Reflects the principles of the NPPF particularly paragraphs 156 and 162 Response Report: nothing identified	Consider that this policy will not impact on whole plan viability	Developer contributions will be sought to ensure that the necessary physical, social, economic and green infrastructure is in place to deliver development. Contributions will be used to provide or enhance local infrastructure that is adversely affected by the development of a site but which will not be delivered on that site. Development will be permitted where it would: 1. Be supported by appropriate infrastructure provided in a timely manner. 2. Provide on-site mitigation measures or make financial contributions for site specific infrastructure provision not in the Regulation 123 list, including maintenance and management contributions, to be negotiated on a site-by-site basis. 3. Where it can be demonstrated that it is not feasible to do this, the Council will seek to ensure all 'allowable solutions' or 'biodiversity off setting' payments are invested in projects within Cornwall with priority given to projects which achieve multiple benefits.	Minor alterations made to remove unnecessary reference to CIL and additional hook to ensure that infrastructure is provided to assist delivery of development. Generally reflects the principles of the NPPF particularly paragraphs 156 and 162	Consider that this policy will not impact on whole plan viability	Will not have an impact on whole plan viability